



**CITY OF INVER GROVE HEIGHTS**

**A G E N D A**

**CITY COUNCIL WORK SESSION**

**SEPTEMBER 6, 2017 6:00 PM**

**INVER GROVE HEIGHTS CITY HALL  
COUNCIL CHAMBERS**

**A. CALL TO ORDER – MAYOR TOURVILLE**

- 1. 2018 BUDGET**
- 2. UPDATE ON EMERALD ASH BORER MANAGEMENT PLAN**
- 3. SHARED ARBOR POINTE STREET LIGHTING SYSTEM  
REPLACEMENT**
- 4. PAVEMENT MANAGEMENT PROGRAM DISCUSSION**

**B. ADJOURN**

## CITY OF INVER GROVE HEIGHTS

## REQUEST FOR COUNCIL ACTION

**2018 Budgets – Updated Information, Allocations, Fund Balances, Cash Balances and Debt Service**

Meeting Date: September 6, 2017  
 Item Type: Work Session  
 Contact: Kristi Smith 651-450-2521  
 Prepared by: Kristi Smith, Finance Director  
 Reviewed by: Joe Lynch, City Administrator

**Fiscal/FTE Impact:**

|                                     |                                    |
|-------------------------------------|------------------------------------|
| <input type="checkbox"/>            | None                               |
| <input type="checkbox"/>            | Amount included in current budget  |
| <input type="checkbox"/>            | Budget amendment requested         |
| <input type="checkbox"/>            | FTE included in current complement |
| <input type="checkbox"/>            | New FTE requested – N/A            |
| <input checked="" type="checkbox"/> | Other – 2018 Budget                |

**PURPOSE/ACTION REQUESTED**

To provide updated information, allocations and review fund balances, cash balances and debt service.

**SUMMARY**Updated Information

Updated fiscal disparity and tax increment financing (TIF) information has been received from Dakota County and is incorporated into the Exhibits. In addition, the additions request for transfer for Emerald Ash Borer (EAB) has been reduced from \$11,200 to \$9,700.

Updated pages are included for Exhibits A, C, D, E & F; General Fund Summary and Transfers.

Allocations

Included within the packet is a summary of internal service fund descriptions, basis for allocations and significant changes as well as comparison of allocations from 2017 to 2018 by fund and department.

Fund Balances/Cash Balances

In accordance with the Fund Balance Policy, cash and fund balances are being reported as of December 31, 2016 and cash balances are being reported as of July 31, 2017.

The Fund Balance Policy was modified in 2014. The City has a target unassigned fund balance in the General Fund of 40-45% of expenditures in the subsequent year's budget of the General Fund. The 2018 Base Budget provides 43% of expenditures in fund balance and the 2018 Base Budget plus Additions provides 41% of expenditures in fund balance. Use of fund balance for ongoing operation costs is not sustainable long-term. I do not recommend any additional use of General Fund fund balance for the 2018 Budget.

Debt Service

Standard & Poor's Ratings Services assigned a 'AA' long-term rating and stable outlook to the General Obligation Capital Improvement Refunding Bonds, Series 2016A and General Obligation Sewer Revenue Refunding Bonds, Series 2017A issuances. S&P's rationale included:

- Strong budgetary performance, with operating surpluses in the general fund and at the total governmental fund level in fiscal 2015;
- Very strong budgetary flexibility, with an available fund balance in fiscal 2015 of 57% of operating expenditures;
- Very strong liquidity, with total government available cash at 2.2x total governmental fund expenditures and 14.1x governmental debt service, and access to external liquidity we consider strong;

Two new debt issuances were approved by Council since the last budget related debt discussion. The following includes details on each of the issuances:

On December 29, 2016, the City issued \$8,515,000 General Obligation Capital Improvement Refunding Bonds, Series 2016A. These bonds refinanced the General Obligation Capital Improvement Bonds, Series 2009A. The final maturity remains as February 2, 2034, however, the net present value benefit is \$838,456.60.

General Obligation Sewer Revenue Refunding Bonds, Series 2017A were dated January 12, 2017. These bonds refinanced the General Obligation Sewer Revenue Bonds, Series 2010A. This issue will be discussed at the November 6, 2017 work session.

The last page shows a summary of the city's bonds and includes purpose of bond, original issuance amount, outstanding balance at December 31, 2017, payments due in 2018, final maturity, July 31, 2017 cash balance, certified levy amount, change in levy, contribution from Closed Bond Fund as well as funding sources. Water and Sewer related debt will be discussed at the November 6, 2017 work session as those funds will again be budgeted.

Included in the 2018 budget:

|                                       |                  |
|---------------------------------------|------------------|
| Debt Service Levies Required          | \$2,120,144      |
| Increase (Reduction) in Levy          | 19,166           |
| Closed Bond Fund Contribution         | <u>(200,000)</u> |
| Adjusted Debt Service Levies Required | \$1,939,310      |

Debt service levies account for 9.1% of the city-wide levies.

**CITY OF INVER GROVE HEIGHTS  
2018 BUDGET CALENDAR - 8/31/17**

|                                  |                                                                                                                                                                                                                                              |
|----------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| May 1, 2017                      | Budget Work Session<br>Initial discussion, review/revise calendar, establish direction                                                                                                                                                       |
| August 7, 2017                   | Budget Work Session<br>Introduction of preliminary 2018 General Fund budget                                                                                                                                                                  |
| August 21, 2017                  | Budget Special Work Session<br>Presentations of General Fund requested budget additions                                                                                                                                                      |
| September 6, 2017<br>(Wednesday) | Budget Work Session<br>Cash balances, fund balances and reserves, Debt Service<br>Handouts - Base Budget Benefited Positions by Department, Base<br>Budget FTE Benefited Positions and Base Budget Hours and FTE Non-<br>Benefited Positions |
| <b>September 11, 2017</b>        | <b>City Council<br/>Adopt 2018 Proposed Budgets &amp; Tax Levies</b>                                                                                                                                                                         |
| September 29, 2017               | Final Date to Certify Proposed Tax Levies & Budgets to Dakota County                                                                                                                                                                         |
| October 2, 2017                  | Budget Work Session<br>Recreation, Community Center, Golf, ADA,<br>EDA and TIF Funds                                                                                                                                                         |
| November 6, 2017                 | Budget Work Session<br>Water, Sewer, Storm Water, Internal Service Funds,<br>Central Equipment Replacement and CIP                                                                                                                           |
| Between 11/10 and 11/24          | Dakota County sends out Parcel Specific Notices for Budget Meeting                                                                                                                                                                           |
| December 4, 2017                 | Budget Work Session<br>Final review of 2018 budget and tax levy                                                                                                                                                                              |
| <b>December 11, 2017</b>         | <b>City Council Truth-in-Taxation Public Hearing<br/>Adopt Pay 2018 Final Budgets &amp; Tax Levies</b>                                                                                                                                       |
| <b>December 28, 2017</b>         | <b>Final Date to Certify Final Tax Levies &amp; Budgets to Dakota<br/>County</b>                                                                                                                                                             |

**CITY OF INVER GROVE HEIGHTS  
2018 BUDGET  
PROPOSED TAX LEVIES**

|                                                                          |                 |                 |                 |              |                   |                  | 2017 Adopted - 2018        |                                  |
|--------------------------------------------------------------------------|-----------------|-----------------|-----------------|--------------|-------------------|------------------|----------------------------|----------------------------------|
|                                                                          |                 |                 |                 |              |                   |                  | Base+Additions             |                                  |
|                                                                          | 2015<br>Adopted | 2016<br>Adopted | 2017<br>Adopted | 2018<br>Base | 2018<br>Additions | 2018<br>Proposed | \$ Change as<br>Percentage | \$<br>Change                     |
| Operating Levies -                                                       |                 |                 |                 |              |                   |                  |                            |                                  |
| General Tax Levy (subject to Levy Limit)                                 | 14,908,500      | 15,897,800      | 16,973,400      | 18,300,900   | 1,024,100         | 19,325,000 *     | 13.85%                     | 2,351,600                        |
| Subtotal Operating Levies                                                | 14,908,500      | 15,897,800      | 16,973,400      | 18,300,900   | 1,024,100         | 19,325,000       | 13.85%                     | 2,351,600                        |
| Debt Levies                                                              |                 |                 |                 |              |                   |                  |                            |                                  |
| 326 MN Armory Bldg Comm.                                                 | 63,735          | 19,600          | -               | -            | -                 | -                |                            | -                                |
| City Share of Assessments                                                | 233,023         | 235,201         | 234,058         | 205,074      | -                 | 205,074          | -12.38%                    | (28,984)                         |
| 362 2014B G.O. Improvements Bonds                                        | 150,000         | 122,500         | 150,000         | -            | -                 | -                | -100.00%                   | (150,000)                        |
| (Contribution from Closed Bond Fund for<br>Reduction to 2014B Debt Levy) | (27,500)        | -               | -               | -            | -                 | -                |                            | -                                |
| 364 2014B G.O. Improvement Bonds                                         | 250,000         | 290,000         | 445,000         | 456,482      | -                 | 456,482          | 2.58%                      | 11,482                           |
| (Contribution from Closed Bond Fund for<br>Reduction to 2014B Debt Levy) | (27,500)        | -               | -               | -            | -                 | -                |                            | -                                |
| 367 2016A 2009A G.O. Capital Improvement Bonds                           | 559,800         | 674,000         | 642,800         | 600,272      | -                 | 600,272          | -6.62%                     | (42,528)                         |
| (Contribution from Closed Bond Fund for<br>Reduction to 2016A Debt Levy) | (200,000)       | (200,000)       | (200,000)       | (200,000)    | -                 | (200,000)        | 0.00%                      | -                                |
| 355 2010B G.O. Improvement Bonds                                         | 172,700         | 110,000         | 195,000         | 195,000      | -                 | 195,000          | 0.00%                      | -                                |
| 356 2010C PIR Refunding Bonds                                            | 56,308          | 46,942          | -               | -            | -                 | -                |                            | -                                |
| 358 2011A G.O. Improvement Refunding Bonds                               | 175,000         | 123,819         | 99,200          | -            | -                 | -                | -100.00%                   | (99,200)                         |
| 365 2015A G.O. Bonds                                                     | -               | 635,388         | 634,334         | 682,482      | -                 | 682,482          | 7.59%                      | 48,148                           |
| Subtotal City-wide Debt Levies                                           | 1,405,566       | 2,057,450       | 2,200,392       | 1,939,310    | -                 | 1,939,310        | -11.87%                    | (261,082)                        |
| City-Wide Levies                                                         | 16,314,066      | 17,955,250      | 19,173,792      | 20,240,210   | 1,024,100         | 21,264,310       | 10.90%                     | 2,090,518                        |
| WMTD Levies                                                              |                 |                 |                 |              |                   |                  | 5.56%                      | base only incr.,<br>no additions |
| 357 2010C Storm Water Bonds                                              |                 |                 |                 |              |                   |                  |                            |                                  |
| Simley Lake                                                              | 45,683          | 48,745          | 24,033          | -            | -                 | -                | -100.00%                   | (24,033)                         |
| 360 2012A Storm Water Refunding Bonds                                    |                 |                 |                 |              |                   |                  |                            |                                  |
| Cuneen Trail/College Trail                                               | 109,095         | 18,200          | -               | -            | -                 | -                |                            | -                                |
| 421 2001-02 70th Street Recon Cahill Ave to Concord Blvd                 |                 |                 |                 |              |                   |                  |                            |                                  |
| Babcock Trail                                                            | -               | -               | -               | 22,230       | -                 | 22,230           |                            | 22,230                           |
| South Grove                                                              | -               | -               | -               | 41,285       | -                 | 41,285           |                            | 41,285                           |
| 70th Street                                                              | -               | -               | -               | 15,879       | -                 | 15,879           |                            | 15,879                           |
| WMTD Levies                                                              | 154,778         | 66,945          | 24,033          | 79,395       | -                 | 79,395           | 230.36%                    | 55,362                           |
| Total                                                                    | 16,468,844      | 18,022,195      | 19,197,825      | 20,319,605   | 1,024,100         | 21,343,705       | 11.18%                     | 2,145,880                        |
| * Levy Limit Amount                                                      | N/A             | N/A             | N/A             | N/A          | N/A               | N/A              |                            |                                  |

# Exhibit D

## CITY OF INVER GROVE HEIGHTS 2018 BUDGET COMPARISON OF 2015, 2016, 2017 ACTUALS, AND 2018 ESTIMATED CITY TAX CAPACITY RATES

|                                                       | FINAL<br>PAY 2015   | FINAL<br>PAY 2016   | FINAL<br>PAY 2017   | CONSTANT TAX RATE<br>Estimated Tax Levy<br>With Change to Levies<br>To Keep Tax <b>Rate</b><br>the Same as 2017<br>ESTIMATED PAY<br>PAY 2018 | BASE BUDGET<br>Estimated Tax Levy<br>With Change to Levies<br>To Include the<br><b>Base Budget Only</b><br>ESTIMATED PAY<br>PAY 2018 | BASE PLUS ADDITIONS<br>Estimated Tax Levy<br>With Change to Levies<br><b>Base Budget<br/>Plus Additions</b><br>ESTIMATED PAY<br>PAY 2018 |
|-------------------------------------------------------|---------------------|---------------------|---------------------|----------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------|
| TOTAL TAX CAPACITY (1)                                | \$35,625,624        | \$37,895,077        | \$38,621,959        | \$41,950,967                                                                                                                                 | \$41,950,967                                                                                                                         | \$41,950,967                                                                                                                             |
| LESS: TAX INCREMENT (2)                               | (1,870,734)         | (1,824,068)         | (1,520,645)         | (1,569,193)                                                                                                                                  | (1,569,193)                                                                                                                          | (1,569,193)                                                                                                                              |
| LESS: FISCAL DISPARITIES<br>CONTRIBUTION VALUE (3)    | (3,757,226)         | (3,798,544)         | (4,008,341)         | (3,977,498)                                                                                                                                  | (3,977,498)                                                                                                                          | (3,977,498)                                                                                                                              |
| NET CITY TAX CAPACITY                                 | <u>\$29,997,664</u> | <u>\$32,272,465</u> | <u>\$33,092,973</u> | <u>\$36,404,276</u>                                                                                                                          | <u>\$36,404,276</u>                                                                                                                  | <u>\$36,404,276</u>                                                                                                                      |
| GROSS CITY-WIDE TAX LEVY                              | \$16,314,066        | \$17,955,250        | \$19,173,792        | \$21,246,635                                                                                                                                 | \$20,240,210                                                                                                                         | \$21,264,310                                                                                                                             |
| LESS CITY-WIDE FISCAL<br>DISPARITIES DISTRIBUTION (4) | (1,919,284)         | (2,063,774)         | (2,259,396)         | (2,446,011)                                                                                                                                  | (2,446,011)                                                                                                                          | (2,446,011)                                                                                                                              |
| CITY-WIDE TAX LEVY                                    | <u>\$14,394,782</u> | <u>\$15,891,476</u> | <u>\$16,914,396</u> | <u>\$18,800,624</u>                                                                                                                          | <u>\$17,794,199</u>                                                                                                                  | <u>\$18,818,299</u>                                                                                                                      |
| CITY TAX CAPACITY RATE                                | 0.48131             | 0.49266             | 0.51644             | <b>0.51644</b>                                                                                                                               | <b>0.48879</b>                                                                                                                       | <b>0.51693</b>                                                                                                                           |
| RATE INCREASE (DECREASE)                              | 0.06374             | 0.01135             | 0.02378             | <b>0.00000</b>                                                                                                                               | <b>-0.02765</b>                                                                                                                      | <b>0.00049</b>                                                                                                                           |
| PERCENT INCREASE (DECREASE) IN RATE                   | 15.26%              | 2.36%               | 4.83%               | <b>0.00%</b>                                                                                                                                 | <b>-5.35%</b>                                                                                                                        | <b>0.09%</b>                                                                                                                             |
| CHANGE FROM 2017 TAX LEVY                             |                     |                     |                     | \$2,072,843                                                                                                                                  | \$1,066,418                                                                                                                          | \$2,090,518                                                                                                                              |

### ASSUMPTIONS:

- (1) THE ESTIMATE OF TAX CAPACITY FOR 2018 IS DAKOTA COUNTY'S DATA AS OF 2/24/17.
- (2) THE TAX INCREMENT INFORMATION IS FROM DAKOTA COUNTY AS OF 8/17/17.
- (3) THE FISCAL DISPARITIES INFORMATION IS FROM DAKOTA COUNTY AS OF 8/21/17.
- (4) THE FISCAL DISPARITIES INFORMATION IS FROM DAKOTA COUNTY AS OF 8/17/17.

## CITY OF INVER GROVE HEIGHTS

**TAX COMPARISON 2017 VS 2018 CITY TAXES ONLY - BASE BUDGET ONLY**

|                                       |                |
|---------------------------------------|----------------|
| <b>MEAN</b>                           |                |
| RESIDENTIAL HOMESTEAD VALUE = \$      | 266,680        |
| <b>2017 TAXABLE MARKET VALUE = \$</b> | <b>251,074</b> |
| 2017                                  |                |
| Tax Capacity -                        |                |
| 1.00% of \$ 251,074 =                 | 2,511          |
| Tax Capacity                          | 2,511          |
| x 2017 Rate                           | 0.51644        |
| 2017 City Tax                         | \$1,296.65     |
| RESIDENTIAL HOMESTEAD VALUE = \$      | 266,680        |
| 0.00% Increase in value               |                |
| <b>2018 TAXABLE MARKET VALUE = \$</b> | <b>251,074</b> |
| 2018                                  |                |
| Tax Capacity -                        |                |
| 1.00% \$ 251,074 =                    | 2,511          |
| Tax Capacity                          | 2,511          |
| x Est. 2018 Rate                      | 0.48879        |
| Est. 2018 City Tax                    | \$1,227.22     |
| Difference                            | (\$69.42)      |
| Percent change                        | -5.35%         |

|                                       |                |
|---------------------------------------|----------------|
| <b>MEDIAN</b>                         |                |
| RESIDENTIAL HOMESTEAD VALUE = \$      | 232,250        |
| <b>2017 TAXABLE MARKET VALUE = \$</b> | <b>215,259</b> |
| 2017                                  |                |
| Tax Capacity -                        |                |
| 1.00% of \$ 215,259 =                 | 2,153          |
| Tax Capacity                          | 2,153          |
| x 2017 Rate                           | 0.51644        |
| 2017 City Tax                         | \$1,111.68     |
| RESIDENTIAL HOMESTEAD VALUE = \$      | 232,250        |
| 0.00% Increase in value               |                |
| <b>2018 TAXABLE MARKET VALUE = \$</b> | <b>215,259</b> |
| 2018                                  |                |
| Tax Capacity -                        |                |
| 1.00% of \$ 215,259 =                 | 2,153          |
| Tax Capacity                          | 2,153          |
| x Est. 2018 Rate                      | 0.48879        |
| Est. 2018 City Tax                    | \$1,052.16     |
| Difference                            | (\$59.52)      |
| Percent change                        | -5.35%         |

|                              |            |
|------------------------------|------------|
| BUSINESS VALUE = \$ 586,900  |            |
| 2017                         |            |
| Tax Capacity -               |            |
| 1.5% of 1st \$ 150,000 =     | 2,250      |
| 2.0% of \$ 436,900 =         | 8,738      |
| Tax Capacity                 | 10,988     |
| Less Fiscal Disparities      | (4,551)    |
|                              | 6,437      |
| x 2017 Rate                  | 0.51644    |
| 2017 City Tax                | \$3,324.32 |
| BUSINESS VALUE = \$ 586,900  |            |
| 0.00% Increase in value      |            |
| 2018                         |            |
| Tax Capacity -               |            |
| 1.5% of 1st \$ 150,000       | 2,250      |
| 2.0% of \$ 436,900           | 8,738      |
| Tax Capacity                 | 10,988     |
| Less Fiscal Disparities Est. | (4,551)    |
|                              | 6,437      |
| x Est. 2018 Rate             | 0.48879    |
| Est. 2018 City Tax           | \$3,146.34 |
| Difference                   | (\$177.98) |
| Percent change               | -5.35%     |

|                               |              |
|-------------------------------|--------------|
| BUSINESS VALUE = \$ 3,065,500 |              |
| 2017                          |              |
| Tax Capacity -                |              |
| 1.5% of 1st \$ 150,000 =      | 2,250        |
| 2.0% of \$ 2,915,500 =        | 58,310       |
| Tax Capacity                  | 60,560       |
| Less Fiscal Disparities       | (23,609)     |
|                               | 36,951       |
| x 2017 Rate                   | 0.51644      |
| 2017 City Tax                 | \$19,082.98  |
| BUSINESS VALUE = \$ 3,065,500 |              |
| 0.00% Increase in value       |              |
| 2018                          |              |
| Tax Capacity -                |              |
| 1.5% of 1st \$ 150,000        | 2,250        |
| 2.0% of \$ 2,915,500          | 58,310       |
| Tax Capacity                  | 60,560       |
| Less Fiscal Disparities Est.  | (23,609)     |
|                               | 36,951       |
| x Est. 2018 Rate              | 0.48879      |
| Est. 2018 City Tax            | \$18,061.28  |
| Difference                    | (\$1,021.70) |
| Percent change                | -5.35%       |

## CITY OF INVER GROVE HEIGHTS

**TAX COMPARISON 2017 VS 2018 CITY TAXES ONLY - BASE BUDGET PLUS ADDITIONS**

|                                       |                |
|---------------------------------------|----------------|
| <b>MEAN</b>                           |                |
| RESIDENTIAL HOMESTEAD VALUE = \$      | 248,247        |
| <b>2017 TAXABLE MARKET VALUE = \$</b> | <b>231,176</b> |
| 2017<br>Tax Capacity -                |                |
| 1.00% of \$ 231,176 =                 | 2,312          |
| Tax Capacity                          | 2,312          |
| x 2017 Rate                           | 0.51644        |
| 2017 City Tax                         | \$1,193.89     |
| RESIDENTIAL HOMESTEAD VALUE = \$      | 266,680        |
| 7.43% Increase in value               |                |
| <b>2018 TAXABLE MARKET VALUE = \$</b> | <b>251,074</b> |
| 2018<br>Tax Capacity -                |                |
| 1.00% \$ 251,074 =                    | 2,511          |
| Tax Capacity                          | 2,511          |
| x Est. 2018 Rate                      | 0.51693        |
| Est. 2018 City Tax                    | \$1,297.88     |
| Difference                            | \$103.99       |
| Percent change                        | 8.71%          |

|                                       |                |
|---------------------------------------|----------------|
| <b>MEDIAN</b>                         |                |
| RESIDENTIAL HOMESTEAD VALUE = \$      | 213,550        |
| <b>2017 TAXABLE MARKET VALUE = \$</b> | <b>194,834</b> |
| 2017<br>Tax Capacity -                |                |
| 1.00% of \$ 194,834 =                 | 1,948          |
| Tax Capacity                          | 1,948          |
| x 2017 Rate                           | 0.51644        |
| 2017 City Tax                         | \$1,006.20     |
| RESIDENTIAL HOMESTEAD VALUE = \$      | 232,250        |
| 8.76% Increase in value               |                |
| <b>2018 TAXABLE MARKET VALUE = \$</b> | <b>215,259</b> |
| 2018<br>Tax Capacity -                |                |
| 1.00% of \$ 215,259 =                 | 2,153          |
| Tax Capacity                          | 2,153          |
| x Est. 2018 Rate                      | 0.51693        |
| Est. 2018 City Tax                    | \$1,112.74     |
| Difference                            | \$106.54       |
| Percent change                        | 10.59%         |

|                              |            |
|------------------------------|------------|
| BUSINESS VALUE = \$ 563,700  |            |
| 2017<br>Tax Capacity -       |            |
| 1.5% of 1st \$ 150,000 =     | 2,250      |
| 2.0% of \$ 413,700 =         | 8,664      |
| Tax Capacity                 | 10,914     |
| Less Fiscal Disparities      | (4,477)    |
|                              | 6,437      |
| x 2017 Rate                  | 0.51644    |
| 2017 City Tax                | \$3,324.32 |
| BUSINESS VALUE = \$ 586,900  |            |
| 4.12% Increase in value      |            |
| 2018<br>Tax Capacity -       |            |
| 1.5% of 1st \$ 150,000       | 2,250      |
| 2.0% of \$ 436,900           | 8,738      |
| Tax Capacity                 | 10,988     |
| Less Fiscal Disparities Est. | (4,477)    |
|                              | 6,511      |
| x Est. 2018 Rate             | 0.51693    |
| Est. 2018 City Tax           | \$3,365.73 |
| Difference                   | \$41.41    |
| Percent change               | 1.25%      |

|                               |             |
|-------------------------------|-------------|
| BUSINESS VALUE = \$ 3,058,200 |             |
| 2017<br>Tax Capacity -        |             |
| 1.5% of 1st \$ 150,000 =      | 2,250       |
| 2.0% of \$ 2,908,200 =        | 58,164      |
| Tax Capacity                  | 60,414      |
| Less Fiscal Disparities       | (23,463)    |
|                               | 36,951      |
| x 2017 Rate                   | 0.51644     |
| 2017 City Tax                 | \$19,082.98 |
| BUSINESS VALUE = \$ 3,065,500 |             |
| 0.24% Increase in value       |             |
| 2018<br>Tax Capacity -        |             |
| 1.5% of 1st \$ 150,000        | 2,250       |
| 2.0% of \$ 2,915,500          | 58,310      |
| Tax Capacity                  | 60,560      |
| Less Fiscal Disparities Est.  | (23,463)    |
|                               | 37,097      |
| x Est. 2018 Rate              | 0.51693     |
| Est. 2018 City Tax            | \$19,176.56 |
| Difference                    | \$93.58     |
| Percent change                | 0.49%       |

**City of Inver Grove Heights  
General Fund Budget Summary  
For Fiscal Year 2018**

| Account Description                    | Actual<br>2015    | Actual<br>2016    | 2016<br>Amended<br>Budget | 2017<br>Adopted<br>Budget | 2017<br>Amended<br>Budget | 2018<br>Base<br>Budget | 2018<br>Requested<br>Additions | 2018<br>Preliminary<br>Budget | 2019<br>Preliminary<br>Budget |
|----------------------------------------|-------------------|-------------------|---------------------------|---------------------------|---------------------------|------------------------|--------------------------------|-------------------------------|-------------------------------|
| <b>GENERAL FUND REVENUES</b>           |                   |                   |                           |                           |                           |                        |                                |                               |                               |
| TAX REVENUE                            | 15,146,879        | 16,077,810        | 15,907,800                | 16,988,400                | 16,988,400                | 18,315,900             | 1,024,100                      |                               | 19,589,100                    |
| LICENSES AND PERMITS                   | 844,005           | 1,133,121         | 1,147,800                 | 1,173,100                 | 1,173,100                 | 1,131,800              | -                              |                               | 1,154,400                     |
| INTERGOVERNMENTAL                      | 671,940           | 676,129           | 612,300                   | 618,200                   | 618,200                   | 615,700                | -                              |                               | 628,000                       |
| CHARGES FOR SERVICES                   | 1,131,891         | 660,604           | 1,119,300                 | 1,113,800                 | 1,113,800                 | 1,017,800              | -                              |                               | 1,038,200                     |
| FINES & PENALTIES                      | 120,029           | 119,855           | 136,200                   | 128,800                   | 128,800                   | 140,000                | -                              |                               | 142,800                       |
| MISC. REVENUES                         | 313,776           | 85,862            | 339,500                   | 446,600                   | 446,600                   | 300,800                | -                              |                               | 306,800                       |
| OTHER SOURCES                          | 300,000           | 781,575           | 300,000                   | 200,000                   | 200,000                   | -                      | 100,000                        |                               | -                             |
| <b>TOTAL GENERAL FUND REVENUES</b>     | <u>18,528,520</u> | <u>19,534,956</u> | <u>19,562,900</u>         | <u>20,668,900</u>         | <u>20,668,900</u>         | <u>21,522,000</u>      | <u>1,124,100</u>               | <u>-</u>                      | <u>22,859,300</u>             |
| <b>GENERAL FUND EXPENDITURES</b>       |                   |                   |                           |                           |                           |                        |                                |                               |                               |
| MAYOR-COUNCIL                          | 154,950           | 198,052           | 166,700                   | 177,000                   | 177,000                   | 178,900                | -                              |                               | 181,500                       |
| ADMINISTRATION                         | 646,537           | 750,453           | 723,900                   | 743,300                   | 743,300                   | 798,100                | 9,000                          |                               | 831,000                       |
| ELECTIONS                              | 47                | 82,828            | 54,500                    | 31,000                    | 31,000                    | 88,800                 | 7,200                          |                               | 92,400                        |
| FINANCE                                | 862,104           | 822,398           | 838,000                   | 864,700                   | 864,700                   | 915,600                | 1,500                          |                               | 946,500                       |
| COMMUNITY DEVELOPMENT                  | 367,589           | 401,173           | 390,200                   | 440,000                   | 440,000                   | 466,300                | 1,000                          |                               | 486,700                       |
| PLANNING                               | 317,211           | 338,261           | 343,300                   | 458,700                   | 458,700                   | 339,000                | -                              |                               | 353,700                       |
| INSPECTIONS                            | 499,374           | 585,492           | 620,700                   | 693,000                   | 693,000                   | 747,000                | 5,300                          |                               | 779,100                       |
| POLICE                                 | 6,179,805         | 6,926,143         | 7,083,300                 | 7,409,000                 | 7,409,000                 | 7,876,000              | 99,000                         |                               | 8,198,500                     |
| FIRE                                   | 2,170,265         | 2,414,199         | 2,494,800                 | 2,615,600                 | 2,711,700                 | 2,705,800              | 83,000                         |                               | 2,774,500                     |
| PUBLIC WORKS                           | 231,352           | 226,646           | 232,500                   | 241,700                   | 241,700                   | 249,100                | -                              |                               | 263,100                       |
| ENGINEERING                            | 992,144           | 919,693           | 994,100                   | 1,021,000                 | 1,021,000                 | 1,066,900              | 63,800                         |                               | 1,171,300                     |
| STREETS                                | 2,417,053         | 2,449,159         | 2,561,400                 | 2,541,700                 | 2,601,700                 | 2,641,000              | 30,500                         |                               | 2,722,000                     |
| STREET LIGHTING                        | 148,743           | 132,941           | 187,200                   | 197,200                   | 197,200                   | 197,200                | -                              |                               | 201,100                       |
| PARKS                                  | 1,812,977         | 1,695,806         | 1,868,700                 | 1,903,600                 | 1,943,600                 | 1,981,400              | 39,100                         |                               | 2,038,500                     |
| CONTINGENCY                            | -                 | -                 | -                         | -                         | -                         | -                      | 100,000                        |                               | -                             |
| TRANSFERS                              | 992,867           | 1,902,400         | 1,147,400                 | 1,268,400                 | 1,268,400                 | 1,296,500              | 684,700                        |                               | 1,819,400                     |
| <b>TOTAL GENERAL FUND EXPENDITURES</b> | <u>17,793,018</u> | <u>19,845,644</u> | <u>19,706,700</u>         | <u>20,605,900</u>         | <u>20,802,000</u>         | <u>21,547,600</u>      | <u>1,124,100</u>               | <u>-</u>                      | <u>22,859,300</u>             |
| <b>NET REVENUES OVER EXPENDITURES</b>  | <u>735,502</u>    | <u>(310,688)</u>  | <u>(143,800)</u>          | <u>63,000</u>             | <u>(133,100)</u>          | <u>(25,600)</u>        | <u>-</u>                       | <u>-</u>                      | <u>-</u>                      |

# City of Inver Grove Heights

## Proposed 2018 Budget

### Transfers Summary

| Acct Number | Account Description     | 2015<br>Actual | 2016<br>Actual | 2017<br>Amended<br>Budget | 2018<br>Base Budget | 2018 Department<br>Requested Additions | 2018<br>Council<br>Directed Additions | 2018<br>Preliminary<br>Budget | 2019 Preliminary<br>Budget |
|-------------|-------------------------|----------------|----------------|---------------------------|---------------------|----------------------------------------|---------------------------------------|-------------------------------|----------------------------|
|             | OPERATING TRANSFERS OUT | 992,867        | 1,902,400      | 1,268,400                 | 1,296,500           | 684,700                                | 0                                     | 1,296,500                     | 1,819,400                  |

# City of Inver Grove Heights

## Proposed 2018 Budget

### Transfers 101.57.9200.590

| Acct Number | Account Description                  | 2015<br>Actual | 2016<br>Actual   | 2017<br>Amended<br>Budget | 2018<br>Base Budget | 2018 Department<br>Requested Additions | 2018<br>Council<br>Directed Additions | 2018<br>Preliminary<br>Budget | 2019 Preliminary<br>Budget |
|-------------|--------------------------------------|----------------|------------------|---------------------------|---------------------|----------------------------------------|---------------------------------------|-------------------------------|----------------------------|
| 91100       | OPERATING TRANSFERS OUT              |                |                  |                           |                     |                                        |                                       |                               |                            |
|             | Recreation Fund                      | 331,900        | 331,900          | 359,300                   | 353,400             |                                        |                                       | 353,400                       | 374,600                    |
|             | Economic Development Authority       | 1,900          | 500              | 94,100                    | 83,100              |                                        |                                       | 83,100                        | 84,800                     |
|             | Local Improvement Construction Funds | 9,067          | 0                | 0                         | 0                   |                                        |                                       | 0                             | 0                          |
|             | NWA Sewer                            | 0              | 720,000          | 0                         | 0                   |                                        |                                       | 0                             | 0                          |
|             | Pavement Management Fund             | 500,000        | 700,000          | 665,000                   | 700,000             | 550,000                                |                                       | 700,000                       | 1,200,000                  |
|             | Parks Capital Replacement Fund       | 150,000        | 150,000          | 150,000                   | 160,000             | 134,700                                |                                       | 160,000                       | 160,000                    |
|             | <b>OPERATING TRANSFERS OUT</b>       | <b>992,867</b> | <b>1,902,400</b> | <b>1,268,400</b>          | <b>1,296,500</b>    | <b>684,700</b>                         | <b>0</b>                              | <b>1,296,500</b>              | <b>1,819,400</b>           |

## Internal Service Fund Descriptions, Basis for Allocations and Significant Changes

**Risk Management, Fund 602** – accounts for all city insurances excluding health, life, dental and long-term disability. Insurance is allocated based on several factors, primarily related to users. LMCIT changed their methodology for charging municipal liability with the renewal for 2014/2015. Previously this was based on water payroll, water gallons, miles of streets, golf course receipts, golf carts, pools, boats, etc. The new methodology is based on land use, sewer backups, employment, police and expenditures and is more reflective of the types of claims LMCIT is receiving. For the 2016/2017 renewal property, mobile and liability coverages only included replacement cost or valuation, not actual premium charged. Estimated premium changes are as follows:

|                          |                             |
|--------------------------|-----------------------------|
| Property -5%             | Liability - Expenditures 5% |
| Mobile 0%                | Liability - Land Use -5%    |
| Auto 0%                  | Liability - Sewer -10%      |
| Bond 0%                  | Liability - Employee 0%     |
| Worker's Compensation 3% | Liability - Police -5%      |

**Central Equipment, Fund 603** – accounts for vehicle maintenance and replacement, except for the Golf Course. Two allocations are included, one based on replacement schedules, the other for operations. The operations allocation is based on a three year average of fuel usage and repair parts and hours. Beginning in 2015, allocations between internal service funds were removed.

**Central Stores, Fund 604** – accounts for general office supplies and copy machine use. The allocations are based on copier use. Beginning in 2015, allocations between internal service funds were removed.

**City Facilities, Fund 605** – accounts for costs related to the operation of City Hall. The allocations are based on FTEs and square footage. In 2015 the allocation previously allotted to Mayor and City Council was shifted to Administration. **Currently no funds are being allocated for replacement or for large ticket repair/replacement costs.** Beginning in 2015, allocations between internal service funds were removed.

**Technology, Fund 606** – accounts for costs related to technology operations and replacement. Two allocations are included, one based on replacement schedules which were updated for the 2016 budget process but exclude software, the other for operations. Previously the operations allocation was based on PCs, users, dedicated printers/fax/scanners, servers, data storage, SQL servers and VOIP phones. Beginning in 2016 the operations allocation is based on personnel costs and cost of equipment replacement. The 2018 Budget includes \$60,000 in 30700-Other Professional Services for hiring of a facilities management company.

2018 Internal Service Fund Allocations

Updated: 8/10/17

|                                        | 2018             | 2017             |                   | 2018              | 2017              |                   | 2018                   | 2017                   |                   | 2018              | 2017              |                   |
|----------------------------------------|------------------|------------------|-------------------|-------------------|-------------------|-------------------|------------------------|------------------------|-------------------|-------------------|-------------------|-------------------|
|                                        | .20750           | .20750           | Increase          | .40070            | .40070            | Increase          | .40075                 | .40075                 | Increase          | .50019            | .50019            | Increase          |
|                                        | <u>Risk - WC</u> | <u>Risk - WC</u> | <u>(Decrease)</u> | <u>Cent Equip</u> | <u>Cent Equip</u> | <u>(Decrease)</u> | <u>City Facilities</u> | <u>City Facilities</u> | <u>(Decrease)</u> | <u>Risk - Ins</u> | <u>Risk - Ins</u> | <u>(Decrease)</u> |
| 101.41.1000.413 Mayor/Council          | 200              | 200              | -                 | -                 | -                 | -                 | -                      | -                      | -                 | 900               | 300               | 600               |
| 101.41.1100.413 Administration         | 4,000            | 3,800            | 200               | -                 | -                 | -                 | 31,700                 | 23,600                 | 8,100             | 3,700             | 1,000             | 2,700             |
| 101.41.1200.414 Elections              | 600              | -                | 600               | -                 | -                 | -                 | -                      | -                      | -                 | -                 | -                 | -                 |
| 101.41.2000.415 Finance                | 4,600            | 4,500            | 100               | -                 | -                 | -                 | 28,800                 | 21,500                 | 7,300             | 4,000             | 1,100             | 2,900             |
| 101.45.3000.419 Community Developme    | 1,900            | 2,300            | (400)             | -                 | -                 | -                 | 12,900                 | 9,700                  | 3,200             | 2,300             | 2,900             | (600)             |
| 101.45.3200.419 Planning               | 1,800            | 2,400            | (600)             | -                 | -                 | -                 | 8,900                  | 6,700                  | 2,200             | 17,000            | 37,300            | (20,300)          |
| 101.45.3300.419 Inspections            | 3,200            | 3,700            | (500)             | 40,100            | 30,800            | 9,300             | 22,300                 | 16,600                 | 5,700             | 17,000            | 1,700             | 15,300            |
| 101.42.4000.421 Police                 | 201,500          | 149,500          | 52,000            | 391,400           | 357,400           | 34,000            | 314,100                | 233,100                | 81,000            | 35,300            | 65,100            | (29,800)          |
| 101.42.4200.423 Fire                   | 103,800          | 79,400           | 24,400            | 584,700           | 538,900           | 45,800            | 62,400                 | 49,400                 | 13,000            | 30,900            | 15,000            | 15,900            |
| 101.43.5000.441 Public Works           | 1,000            | 1,300            | (300)             | 6,900             | 4,800             | 2,100             | 5,600                  | 4,200                  | 1,400             | 1,700             | 900               | 800               |
| 101.43.5100.442 Engineering            | 4,600            | 5,500            | (900)             | 30,400            | 28,900            | 1,500             | 31,600                 | 23,600                 | 8,000             | 5,600             | 2,100             | 3,500             |
| 101.43.5200.443 Streets                | 72,100           | 62,500           | 9,600             | 975,500           | 938,800           | 36,700            | 11,100                 | 8,300                  | 2,800             | 25,700            | 22,900            | 2,800             |
| 101.44.6000.451 Parks                  | 39,200           | 28,100           | 11,100            | 407,400           | 359,000           | 48,400            | 11,200                 | 8,300                  | 2,900             | 27,600            | 84,600            | (57,000)          |
| Total General Fund                     | 438,500          | 343,200          | 95,300            | 2,436,400         | 2,258,600         | 177,800           | 540,600                | 405,000                | 135,600           | 171,700           | 234,900           | (63,200)          |
| 204.44.6100.452 Recreation             | 15,600           | 12,600           | 3,000             | 4,700             | 4,900             | (200)             | 4,500                  | 3,400                  | 1,100             | 3,100             | 1,000             | 2,100             |
| 205.44.6200.453 Community Center       | 58,200           | 59,500           | (1,300)           | 22,700            | 22,700            | -                 | -                      | -                      | -                 | 55,300            | 25,100            | 30,200            |
| 290.45.3000.419 EDA                    | 100              | 100              | -                 | -                 | -                 | -                 | 400                    | 300                    | 100               | 400               | 100               | 300               |
| 441.74.5900.741 Storm Water            | 1,700            | -                | 1,700             | -                 | -                 | -                 | -                      | -                      | -                 | -                 | -                 | -                 |
| 501.50.7100.512 Water Fund             | 22,900           | 21,600           | 1,300             | 133,900           | 129,500           | 4,400             | 7,900                  | 4,700                  | 3,200             | 59,600            | 16,900            | 42,700            |
| 502.51.7200.514 Sewer Fund             | 14,700           | 14,100           | 600               | 133,900           | 129,500           | 4,400             | 4,700                  | 3,500                  | 1,200             | 27,000            | 25,500            | 1,500             |
| 503.52.8500.526 Inver Wood Golf Course | 18,400           | 22,300           | (3,900)           | -                 | -                 | -                 | -                      | -                      | -                 | 11,200            | 12,500            | (1,300)           |
| 601.57.9300.610 Compensated Absence    | -                | -                | -                 | -                 | -                 | -                 | -                      | -                      | -                 | -                 | -                 | -                 |
| 602.00.2100.415 Risk Management        | 100              | 100              | -                 | -                 | -                 | -                 | -                      | -                      | -                 | -                 | -                 | -                 |
| 603.00.5300.444 Central Equipment      | 12,100           | 13,500           | (1,400)           | -                 | -                 | -                 | -                      | -                      | -                 | 8,000             | 6,100             | 1,900             |
| 604.00.2200.416 Central Stores         | -                | -                | -                 | -                 | -                 | -                 | -                      | -                      | -                 | -                 | -                 | -                 |
| 605.00.7500.460 City Facilities        | 3,600            | 3,600            | -                 | -                 | -                 | -                 | -                      | -                      | -                 | 29,400            | 15,000            | 14,400            |
| 606.00.1400.413 Technology Fund        | 2,900            | 2,700            | 200               | -                 | -                 | -                 | -                      | -                      | -                 | -                 | -                 | -                 |
| 454.43.5500.446 Landfill Abatement     | 1,800            | 1,600            | 200               | -                 | -                 | -                 | -                      | -                      | -                 | -                 | -                 | -                 |
| Totals                                 | 590,600          | 494,900          | 95,700            | 2,731,600         | 2,545,200         | 186,400           | 558,100                | 416,900                | 141,200           | 365,700           | 337,100           | 28,600            |
|                                        | -                |                  |                   | -                 |                   |                   | -                      |                        |                   | -                 |                   |                   |

2018 Internal Service Fund Allocations

Updated: 8/10/17

|                                        | 2018               | 2017               |                   | 2018              | 2017              |                   | TOTAL EXCL W/C |           | Increase   |
|----------------------------------------|--------------------|--------------------|-------------------|-------------------|-------------------|-------------------|----------------|-----------|------------|
|                                        | .60070             | .60070             | Increase          | .60071            | .60071            | Increase          | 2018           | 2017      | (Decrease) |
|                                        | <u>Cent Stores</u> | <u>Cent Stores</u> | <u>(Decrease)</u> | <u>Technology</u> | <u>Technology</u> | <u>(Decrease)</u> |                |           |            |
| 101.41.1000.413 Mayor/Council          | -                  | -                  | -                 | 24,100            | 24,300            | (200)             | 25,000         | 24,600    | 400        |
| 101.41.1100.413 Administration         | 10,300             | 4,600              | 5,700             | 60,300            | 58,400            | 1,900             | 106,000        | 87,600    | 18,400     |
| 101.41.1200.414 Elections              | -                  | -                  | -                 | -                 | -                 | -                 | -              | -         | -          |
| 101.41.2000.415 Finance                | 29,100             | 12,200             | 16,900            | 41,200            | 40,300            | 900               | 103,100        | 75,100    | 28,000     |
| 101.45.3000.419 Community Developme    | 2,000              | 4,800              | (2,800)           | 52,300            | 51,800            | 500               | 69,500         | 69,200    | 300        |
| 101.45.3200.419 Planning               | 800                | 1,600              | (800)             | 13,100            | 12,800            | 300               | 39,800         | 58,400    | (18,600)   |
| 101.45.3300.419 Inspections            | 2,100              | 3,000              | (900)             | 49,800            | 49,000            | 800               | 131,300        | 101,100   | 30,200     |
| 101.42.4000.421 Police                 | 8,000              | 9,300              | (1,300)           | 428,800           | 402,500           | 26,300            | 1,177,600      | 1,067,400 | 110,200    |
| 101.42.4200.423 Fire                   | 5,100              | 3,600              | 1,500             | 112,100           | 114,600           | (2,500)           | 795,200        | 721,500   | 73,700     |
| 101.43.5000.441 Public Works           | 900                | 4,300              | (3,400)           | 12,900            | 12,700            | 200               | 28,000         | 26,900    | 1,100      |
| 101.43.5100.442 Engineering            | 3,100              | 4,700              | (1,600)           | 64,700            | 64,000            | 700               | 135,400        | 123,300   | 12,100     |
| 101.43.5200.443 Streets                | 1,700              | 700                | 1,000             | 51,300            | 49,400            | 1,900             | 1,065,300      | 1,020,100 | 45,200     |
| 101.44.6000.451 Parks                  | 4,000              | 2,700              | 1,300             | 38,500            | 34,900            | 3,600             | 488,700        | 489,500   | (800)      |
| Total General Fund                     | 67,100             | 51,500             | 15,600            | 949,100           | 914,700           | 34,400            | 4,164,900      | 3,864,700 | 300,200    |
| 204.44.6100.452 Recreation             | 6,200              | 8,600              | (2,400)           | 38,400            | 33,700            | 4,700             | 56,900         | 51,600    | 5,300      |
| 205.44.6200.453 Community Center       | 19,900             | 21,900             | (2,000)           | 61,400            | 60,700            | 700               | 159,300        | 130,400   | 28,900     |
| 290.45.3000.419 EDA                    | -                  | -                  | -                 | -                 | -                 | -                 | 800            | 400       | 400        |
| 441.74.5900.741 Storm Water            | -                  | -                  | -                 | -                 | -                 | -                 | -              | -         | -          |
| 501.50.7100.512 Water Fund             | 900                | 300                | 600               | 27,700            | 26,400            | 1,300             | 230,000        | 177,800   | 52,200     |
| 502.51.7200.514 Sewer Fund             | 900                | 300                | 600               | 20,000            | 19,600            | 400               | 186,500        | 178,400   | 8,100      |
| 503.52.8500.526 Inver Wood Golf Course | -                  | -                  | -                 | 54,600            | 62,600            | (8,000)           | 65,800         | 75,100    | (9,300)    |
| 601.57.9300.610 Compensated Absence    | -                  | -                  | -                 | -                 | -                 | -                 | -              | -         | -          |
| 602.00.2100.415 Risk Management        | -                  | -                  | -                 | -                 | -                 | -                 | -              | -         | -          |
| 603.00.5300.444 Central Equipment      | -                  | -                  | -                 | -                 | -                 | -                 | 8,000          | 6,100     | 1,900      |
| 604.00.2200.416 Central Stores         | -                  | -                  | -                 | -                 | -                 | -                 | -              | -         | -          |
| 605.00.7500.460 City Facilities        | -                  | -                  | -                 | -                 | -                 | -                 | 29,400         | 15,000    | 14,400     |
| 606.00.1400.413 Technology Fund        | -                  | -                  | -                 | -                 | -                 | -                 | -              | -         | -          |
| 454.43.5500.446 Landfill Abatement     | -                  | -                  | -                 | -                 | -                 | -                 | -              | -         | -          |
| Totals                                 | 95,000             | 82,600             | 12,400            | 1,151,200         | 1,117,700         | 33,500            | 4,901,600      | 4,499,500 | 402,100    |
|                                        | -                  |                    |                   | -                 |                   |                   |                |           |            |

CITY OF INVER GROVE HEIGHTS, MN  
FUND BALANCE POLICY  
ADMINISTRATIVE CODE CHAPTER LVIII

ADOPTED: June 22, 1998

REVISED: December 12, 2011

REVISED: September 22, 2014

POLICY

The City of Inver Grove Heights is accountable to its citizens to carefully account for public funds, to manage municipal finances prudently and to plan the adequate funding of City services including the provision and maintenance of public facilities and services. The City is also accountable for its short-term and long-term financial stability. The City must insure that it is capable of, and will continue to be capable of, adequately funding and providing local government services needed by the community. This fiscal policy provides the framework for the overall fiscal management of the fund balance of the City's General Fund.

I. PURPOSE

The purpose of this policy is to establish specific guidelines the City of Inver Grove Heights, MN will use to maintain an adequate level of fund balance to provide for cash flow requirements and contingency needs because major revenues, including property taxes and other government aids are received in the second half of the City's fiscal year.

The purpose of this policy is to also establish specific guidelines the City of Inver Grove Heights, MN will use to classify fund balances into a categories based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in these funds can be spent.

II. CLASSIFICATION OF FUND BALANCE/PROCEDURES

**1. Nonspendable**

- This category includes fund balance that cannot be spent because it is either (i) not in spendable form or (ii) is legally or contractually required to be maintained intact. Examples include inventories and prepaid amounts.

**2. Restricted**

- Fund balance should be reported as restricted when constraints placed on those resources are either (i) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (ii) imposed by law through constitutional provisions or enabling legislation.

## II. CLASSIFICATION OF FUND BALANCE/PROCEDURES – CONTINUED

### **3. Committed**

- Fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. The committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to commit those amounts.
- The City's highest level of decision making authority (City Council) will annually or as deemed necessary commit specific revenue sources for specified purposes by resolution. This formal action must occur prior to the end of the reporting period, however, the amount to be subject to the constraint, may be determined in the subsequent period.
- To remove the constraint on specified use of committed resources the City Council shall pass a resolution

### **4. Assigned**

- Amounts that are constrained by the government's intent to use for specified purposes, but are neither restricted nor committed. Assigned fund balance in the General fund includes amounts that are intended to be used for specific purposes.
- The City Council has delegated the authority to assign and remove assignments of fund balance amounts for specified purposes to the City Administrator.

### **5. Unassigned**

- Unassigned fund balance represents the residual classification for the General fund. Includes amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the General fund. The General fund should be the only fund that reports a positive unassigned fund balance amount.

### **Minimum Fund Balance Policy**

The City has a target unassigned fund balance in the General fund of 40-45% of expenditures in the subsequent year's budget of the General Fund. This will assist in maintaining an adequate level of fund balance to provide for cash flow requirements and contingency needs because major revenues, including property taxes and other government aids are received in the second half of the City's fiscal year.

If spending unrestricted fund balance in designated circumstances has reduced unrestricted fund balance to a point below the minimum targeted level, as noted above, the replenishment will be reviewed by the City Administrator and a recommendation will be brought forward to Council.

### III. MONITORING AND REPORTING

The City Administrator shall annually prepare the status of fund balances in relation to this policy and present to the City Council in conjunction with the development of the annual budget.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, and then use unrestricted resources as they are needed.

When committed, assigned or unassigned resources are available for use, it is the City's policy to use resources in the following order; 1.) committed 2.) assigned and 3.) unassigned.

A negative residual amount may not be reported for restricted, committed, or assigned fund balances in the General fund.

**City of Inver Grove Heights**  
**Cash and Fund Balances/Net Position**

All Funds  
12/31/2016

| Governmental Funds                       | Cash Balance | Fund Balance |            |           |           |              |              |
|------------------------------------------|--------------|--------------|------------|-----------|-----------|--------------|--------------|
|                                          |              | Nonspendable | Restricted | Committed | Assigned  | Unassigned   | Total        |
| 101 - GENERAL FUND                       | \$ 8,989,314 | \$ 15,799    | \$ -       | \$ -      | \$ -      | \$ 9,600,129 | \$ 9,615,928 |
| <b>SPECIAL REVENUE FUNDS</b>             |              |              |            |           |           |              |              |
| 201 - CONVENTION & VISITORS BUREAU       | 140,577      | 1,660        | -          | 144,293   | -         | -            | 145,953      |
| 204 - RECREATION FUND                    | 469,344      | 39           | -          | 414,840   | -         | -            | 414,879      |
| 205 - COMMUNITY CENTER                   | 296,762      | 1,000        | -          | -         | -         | (1,113,695)  | (1,112,695)  |
| 290 - EDA OPERATIONS                     | 85,792       | 188          | -          | 83,927    | -         | -            | 84,115       |
| 291 - EDA ACQUISITIONS                   | (61,163)     | -            | -          | 77,337    | -         | -            | 77,337       |
| <b>DEBT SERVICE FUNDS</b>                |              |              |            |           |           |              |              |
| 326 - MSABC BONDS                        | -            | -            | -          | -         | -         | -            | -            |
| 349 - 2007B GO IMPROVEMENT BONDS         | -            | -            | -          | -         | -         | -            | -            |
| 352 - 2008A GO IMPROVEMENT BONDS         | -            | -            | -          | -         | -         | -            | -            |
| 353 - 2009A GO CAPITAL IMPROVEMENT BONDS | 549,011      | -            | 9,229,243  | -         | -         | -            | 9,229,243    |
| 355 - 2010B GO IMPROVEMENT BONDS         | 1,108,488    | -            | 1,135,655  | -         | -         | -            | 1,135,655    |
| 356 - 2010C GO PIR REFUND BONDS          | 56,348       | -            | 59,335     | -         | -         | -            | 59,335       |
| 357 - 2010C GO WMTD REFUND BONDS         | 32,431       | -            | 35,564     | -         | -         | -            | 35,564       |
| 358 - 2011A GO REFUND. IMPROVEMENT BONDS | 141,040      | -            | 158,666    | -         | -         | -            | 158,666      |
| 360 - 2012A GO STORM WATER REFUND BONDS  | -            | -            | -          | -         | -         | -            | -            |
| 362 - 2014A GO IMPR REFUND BONDS (07B)   | 250,423      | -            | 260,008    | -         | -         | -            | 260,008      |
| 364 - 2014B GO IMPR REFUND BONDS (08A)   | 442,796      | -            | 471,422    | -         | -         | -            | 471,422      |
| 365 - 2015A GO IMPROVEMENT BONDS         | 680,806      | -            | 733,081    | -         | -         | -            | 733,081      |
| 367 - 2016A GO CAPITAL IMPROVEMENT BONDS | 2,987        | -            | 2,989      | -         | -         | -            | 2,989        |
| 391 - 2014A GO TAX INCR REF BONDS (05B)  | 1,000        | -            | -          | -         | -         | -            | -            |
| <b>CAPITAL PROJECT FUNDS</b>             |              |              |            |           |           |              |              |
| 399 - CLOSED BOND FUND                   | 2,264,848    | -            | -          | -         | 2,281,481 | -            | 2,281,481    |
| 400 - CAPITAL FACILITIES                 | 591,371      | -            | -          | -         | 595,212   | -            | 595,212      |
| 401 - EQUIPMENT ACQUISITION              | 560,244      | -            | 562,755    | -         | -         | -            | 562,755      |
| 402 - PARK ACQUISITION & DEVELOPMENT     | 2,380,865    | -            | 1,819,930  | -         | 570,992   | -            | 2,390,922    |
| 405 - TIF 2-1 NORTH SIDE WATER STORAGE   | -            | -            | -          | -         | -         | -            | -            |
| 406 - STATE CONSTRUCTION AID             | 651,577      | -            | -          | -         | 655,580   | -            | 655,580      |
| 408 - CAPITAL IMPROVEMENT REVOLVING      | 394,566      | -            | -          | -         | 396,405   | -            | 396,405      |
| 420 - 2000 IMPROVEMENTS                  | (19,474)     | -            | -          | -         | -         | (19,474)     | (19,474)     |
| 421 - 2001 IMPROVEMENTS                  | (832,844)    | -            | -          | -         | -         | (828,789)    | (828,789)    |
| 423 - 2003 IMPROVEMENTS                  | 15,506       | -            | 15,576     | -         | -         | -            | 15,576       |
| 424 - 2004 IMPROVEMENTS                  | (27,863)     | -            | -          | -         | -         | (27,863)     | (27,863)     |
| 425 - 2005 IMPROVEMENTS                  | 419,058      | -            | 466,457    | -         | -         | -            | 466,457      |
| 427 - 2007 IMPROVEMENTS                  | (36,496)     | -            | -          | -         | -         | (33,996)     | (33,996)     |
| 428 - 2008 IMPROVEMENTS                  | (181,063)    | -            | -          | -         | -         | (181,063)    | (181,063)    |
| 429 - 2009 IMPROVEMENTS                  | (369,902)    | -            | -          | -         | -         | (365,891)    | (365,891)    |
| 430 - 2010 IMPROVEMENTS                  | 155,775      | -            | 156,466    | -         | -         | -            | 156,466      |
| 431 - 2011 IMPROVEMENTS                  | (219,366)    | -            | -          | -         | -         | (218,324)    | (218,324)    |
| 432 - 2012 IMPROVEMENTS                  | (4,063)      | -            | -          | -         | -         | (4,063)      | (4,063)      |
| 433 - 2013 IMPROVEMENTS                  | 3,298        | -            | 3,309      | -         | -         | -            | 3,309        |
| 434 - 2014 IMPROVEMENTS                  | (220,861)    | -            | -          | -         | -         | (220,861)    | (220,861)    |
| 435 - 2015 IMPROVEMENTS                  | (40,968)     | -            | -          | -         | -         | (45,179)     | (45,179)     |
| 436 - 2016 IMPROVEMENTS                  | 368,420      | -            | -          | -         | -         | (49,875)     | (49,875)     |
| 440 - PAVEMENT MANAGEMENT PROGRAM        | 2,352,644    | -            | 87,337     | -         | 2,232,580 | -            | 2,319,917    |
| 441 - STORM WATER MANAGEMENT             | 401,044      | -            | -          | -         | 500,674   | -            | 500,674      |
| 443 - TREE PRESERVATION                  | 5,312        | -            | 5,710      | -         | -         | -            | 5,710        |
| 444 - PARKS CAPTIAL REPLACEMENT          | 1,080,499    | -            | 1,084,752  | -         | -         | -            | 1,084,752    |
| 445 - PERMANENT IMPROVEMENT REVOLVING    | (43,922)     | -            | -          | -         | -         | (43,497)     | (43,497)     |
| 446 - NORTHWEST AREA IMPROVEMENTS        | 4,241,755    | -            | 1,516,841  | -         | -         | 1,305,159    | 2,822,000    |
| 447 - ADA FUND                           | 96,284       | -            | 96,567     | -         | -         | -            | 96,567       |
| 448 - NWA STORM WATER                    | 1,083,023    | -            | -          | -         | 1,087,532 | -            | 1,087,532    |
| 450 - COMMUNITY PROJECTS                 | 248,387      | -            | 249,588    | -         | -         | -            | 249,588      |
| 451 - HOST COMMUNITY FUND                | 2,361,417    | -            | -          | -         | 3,569,052 | -            | 3,569,052    |
| 453 - TIF 4-1 SE QUADRANT                | 1,686,720    | -            | 1,627,240  | -         | -         | -            | 1,627,240    |
| 454 - LANDFILL ABATEMENT                 | 83,418       | -            | -          | -         | 82,736    | -            | 82,736       |
| 455 - TIF #5-1                           | (9,066)      | -            | (9,066)    | -         | -         | -            | (9,066)      |

**City of Inver Grove Heights**  
**Cash and Fund Balances/Net Position**

All Funds  
12/31/2016

| Proprietary Funds                         | Cash Balance | Net Position                     |              | Total Net Position |
|-------------------------------------------|--------------|----------------------------------|--------------|--------------------|
|                                           |              | Net Investment in Capital Assets | Unrestricted |                    |
| ENTERPRISE FUNDS                          |              |                                  |              |                    |
| 501 - WATER UTILITY FUND                  | \$ 2,595,623 | \$ 29,678,142                    | \$ 6,002,819 | \$ 35,680,961      |
| 359 - 2012A GO WATER REVENUE REFUND BONDS | -            | -                                | (1,026,551)  | (1,026,551)        |
| 361 - 2012A WATER REVENUE REFUND BONDS    | (41)         | -                                | (2,322,060)  | (2,322,060)        |
| 403 - WATER CONNECTION                    | 225,555      | -                                | 237,216      | 237,216            |
| 442 - WATER SYSTEM IMPROVEMENTS           | 2,622,048    | -                                | 2,636,847    | 2,636,847          |
| 511 - NWA - WATER                         | 4,403,432    | -                                | 4,350,085    | 4,350,085          |
| 502 - SEWER UTILITY FUND                  | 4,746,764    | 12,878,573                       | 20,109,624   | 32,988,197         |
| 350 - 2007C GO SEWER REVENUE BONDS        | -            | -                                | -            | -                  |
| 354 - 2010A GO SEWER REVENUE BONDS        | -            | -                                | (6,287,865)  | (6,287,865)        |
| 363 - 2014B GO SEWER REVENUE REFUND BONDS | -            | -                                | (4,898,439)  | (4,898,439)        |
| 366 - 2015B GO SEWER REVENUE BONDS        | -            | -                                | (4,476,731)  | (4,476,731)        |
| 404 - SEWER CONNECTION                    | 904,458      | -                                | 927,657      | 927,657            |
| 512 - NWA - SEWER                         | 638,765      | -                                | 529,139      | 529,139            |
| 503 - INVER WOOD GOLF COURSE              | 283,368      | 5,635,331                        | (2,384,482)  | 3,250,849          |
| INTERNAL SERVICE FUNDS                    |              |                                  |              |                    |
| 601 - COMPENSATED ABSENCES                | 1,657,597    | -                                | -            | -                  |
| 602 - RISK MANAGEMENT                     | 856,818      | -                                | 974,382      | 974,382            |
| 603 - CENTRAL EQUIPMENT                   | 10,134,397   | 4,088,636                        | 13,244,377   | 17,333,013         |
| 604 - CENTRAL STORES                      | 493,759      | -                                | 487,960      | 487,960            |
| 605 - CITY FACILITIES                     | 150,297      | 15,078,873                       | 61,939       | 15,140,812         |
| 606 - TECHNOLOGY FUND                     | 998,011      | 110,909                          | 707,900      | 818,809            |
| Fiduciary Funds                           |              |                                  |              |                    |
| 702 - AGENCY ESCROW FUND                  | \$ 990,171   |                                  |              |                    |

Interfund loans not reflected in above cash balances as they are intended to be repaid:

|                                           |              |                                               |
|-------------------------------------------|--------------|-----------------------------------------------|
| Due from Golf Course to Central Equipment | \$ 2,077,303 | 2015 equipment loan and 2016 improvement loan |
| Due from EDA to Host Community Fund       | 1,000,000    | 2012 Golf Course land purchase                |

# City of Inver Grove Heights

## Cash Balances

All Funds  
7/31/2017

| <b>Governmental Funds</b>                | <b>Cash Balance</b> |
|------------------------------------------|---------------------|
| 101 - GENERAL FUND                       | \$ 9,838,980        |
| <b>SPECIAL REVENUE FUNDS</b>             |                     |
| 201 - CONVENTION & VISITORS BUREAU       | 158,971             |
| 204 - RECREATION FUND                    | 472,573             |
| 205 - COMMUNITY CENTER                   | (29,387)            |
| 290 - EDA OPERATIONS                     | (30,664)            |
| 291 - EDA ACQUISITIONS                   | (22,265)            |
| <b>DEBT SERVICE FUNDS</b>                |                     |
| 353 - 2009A GO CAPITAL IMPROVEMENT BONDS | 8,841,516           |
| 355 - 2010B GO IMPROVEMENT BONDS         | 887,595             |
| 356 - 2010C GO PIR REFUND BONDS          | 38,417              |
| 357 - 2010C GO WMTD REFUND BONDS         | 2,131               |
| 358 - 2011A GO REFUND. IMPROVEMENT BONDS | 84,206              |
| 360 - 2012A GO STORM WATER REFUND BONDS  | (97,007)            |
| 362 - 2014A GO IMPR. REFUND BONDS (07B)  | 194,624             |
| 364 - 2014B GO IMPR. REFUND BONDS (08A)  | 281,771             |
| 365 - 2015A GO IMPROVEMENT BONDS         | 502,395             |
| 367 - GO CAPITAL IMPR REF BONDS, 2016A   | 2,999               |
| <b>CAPITAL PROJECT FUNDS</b>             |                     |
| 399 - CLOSED BOND FUND                   | 2,631,073           |
| 400 - CAPITAL FACILITIES                 | 607,184             |
| 401 - EQUIPMENT ACQUISITION              | 571,289             |
| 402 - PARK ACQUISITION & DEVELOPMENT     | 2,366,540           |
| 406 - STATE CONSTRUCTION AID             | 668,201             |
| 408 - CAPITAL IMPROVEMENT REVOLVING      | 402,592             |
| 420 - 2000 IMPROVEMENTS                  | (12,347)            |
| 421 - 2001 IMPROVEMENTS                  | (787,540)           |
| 423 - 2003 IMPROVEMENTS                  | 15,898              |
| 424 - 2004 IMPROVEMENTS                  | (27,863)            |
| 425 - 2005 IMPROVEMENTS                  | 484,731             |
| 427 - 2007 IMPROVEMENTS                  | (36,496)            |
| 428 - 2008 IMPROVEMENTS                  | (136,609)           |
| 429 - 2009 IMPROVEMENTS                  | (307,351)           |
| 430 - 2010 IMPROVEMENTS                  | 161,467             |
| 431 - 2011 IMPROVEMENTS                  | (208,164)           |
| 432 - 2012 IMPROVEMENTS                  | (2,880)             |
| 433 - 2013 IMPROVEMENTS                  | 3,352               |
| 434 - 2014 IMPROVEMENTS                  | (225,155)           |

| <b>Governmental Funds (Continued)</b>    | <b>Cash Balance</b> |
|------------------------------------------|---------------------|
| <b>CAPITAL PROJECT FUNDS (Continued)</b> |                     |
| 435 - 2015 IMPROVEMENTS                  | (48,888)            |
| 436 - 2016 IMPROVEMENTS                  | (159,367)           |
| 437 - 2017 IMPROVEMENTS                  | (143,147)           |
| 440 - PAVEMENT MANAGEMENT PROGRAM        | 2,599,183           |
| 441 - STORM WATER MANAGEMENT             | 545,701             |
| 443 - TREE PRESERVATION                  | 7,218               |
| 444 - PARKS CAPTIAL REPLACEMENT          | 1,099,622           |
| 445 - PERMANENT IMPROVEMENT REVOLVING    | (3,727)             |
| 446 - NORTHWEST AREA IMPROVEMENTS        | 702,474             |
| 447 - ADA FUND                           | 97,383              |
| 448 - NWA STORM WATER                    | 1,135,731           |
| 449 - COMMUNITY PROPERTY                 | (5,255)             |
| 450 - COMMUNITY PROJECTS                 | 242,890             |
| 451 - HOST COMMUNITY FUND                | 3,541,748           |
| 453 - TIF 4-1 SE QUADRANT                | 1,719,466           |
| 454 - LANDFILL ABATEMENT                 | 70,132              |
| 455 - TIF 5-1                            | -                   |

| <b>Proprietary Funds</b>               | <b>Cash Balance</b> |
|----------------------------------------|---------------------|
| <b>ENTERPRISE FUNDS</b>                |                     |
| 501 - WATER UTILITY FUND               | \$ 3,030,676        |
| 361 - 2012A WATER REVENUE REFUND BONDS | (397,975)           |
| 403 - WATER CONNECTION                 | 396,445             |
| 442 - WATER SYSTEM IMPROVEMENTS        | 2,684,380           |
| 511 - NWA - WATER                      | 4,668,230           |
| 502 - SEWER UTILITY FUND               | 4,780,847           |
| 354 - 2010A GO SEWER REVENUE BONDS     | 5,712,779           |
| 366 - GO SEWER REVENUE BONDS, 2015B    | (304,500)           |
| 368 - GO SEWER REVENUE REFUND 2017A    | 2,731               |
| 404 - SEWER CONNECTION                 | 1,007,192           |
| 512 - NWA - SEWER                      | 21,800              |
| 503 - INVER WOOD GOLF COURSE           | 413,327             |
| <b>INTERNAL SERVICE FUNDS</b>          |                     |
| 601 - COMPENSATED ABSENCES             | 1,688,370           |
| 602 - RISK MANAGEMENT                  | 923,008             |
| 603 - CENTRAL EQUIPMENT                | 9,605,286           |
| 604 - CENTRAL STORES                   | 495,311             |
| 605 - CITY FACILITIES                  | 168,005             |
| 606 - TECHNOLOGY FUND                  | 1,105,072           |

| <b>Fiduciary Funds</b>      | <b>Cash Balance</b> |
|-----------------------------|---------------------|
| 702 - AGENCY ESCROW FUND    | \$ 1,052,893        |
| 710 - INVESTMENT TRUST FUND | (397,391)           |

## Debt Service

| Bond                                       | Project Name                                                                       | Original<br>Amount   | 12/31/2017                 | 2018 Debt<br>Payment | Final<br>Maturity | 7/31/17 Cash<br>Balance | Certified<br>Levy<br>Amount | Increase<br>(Reduction) in<br>Levy | Contribution<br>from Closed<br>Bond Fund | Funding<br>Sources*       |
|--------------------------------------------|------------------------------------------------------------------------------------|----------------------|----------------------------|----------------------|-------------------|-------------------------|-----------------------------|------------------------------------|------------------------------------------|---------------------------|
|                                            |                                                                                    |                      | Bond<br>Payable<br>Balance |                      |                   |                         |                             |                                    |                                          |                           |
| City Share of Assessments                  | SA on city properties<br>City Hall/Public Safety                                   | 2,177,555            | 1,017,785                  | 205,074              | 10/15/27          | -                       | 205,074                     | -                                  | -                                        | Levy                      |
| 2009A GO Cap. Impr. Bonds (Fund 353)       | Remodel/Expansion                                                                  | 9,900,000            | 8,725,000                  | 8,985,000            | 2/1/18            | 8,841,516               | -                           | -                                  | -                                        | paid by escrow            |
| 2010B GO Impr. Bonds (Fund 355)            | South Grove                                                                        | 4,885,000            | 3,080,000                  | 119,688              | 2/1/27            | 887,595                 | 285,684                     | (90,684)                           | -                                        | Levy, SA                  |
| 2010C PIR Refund Bonds (Fund 356)          | Refund of 2002A (335), PIR                                                         | 610,000              | 35,000                     | 35,411               | 2/1/18            | 38,417                  | -                           | -                                  | -                                        | PIR                       |
| 2010C Watershed Refund (Fund 357)          | Simley Lake Watershed Mgmt                                                         | 295,000              | 40,000                     | 40,470               | 2/1/18            | 2,131                   | -                           | -                                  | -                                        | WMTD                      |
| 2011A GO Impr. Refund Bonds (Fund 358)     | Refund of 2006A (346), South Grove                                                 | 1,075,000            | 165,000                    | 166,650              | 2/1/18            | 84,206                  | -                           | -                                  | -                                        | SA                        |
| 2011A GO Tax Increment Refund (Fund 389)   | Refund of 2003D (Fund 386), TIF<br>Refund of 2007B (Fund 349), South               | 3,430,000            | 1,115,000                  | 573,150              | 2/1/19            | -                       | -                           | -                                  | -                                        | TIF 4-1                   |
| 2014B GO Impr. Refund Bonds (Fund 362)     | Grove<br>Refund of 2008A (Fund 352), South                                         | 680,000              | 325,000                    | 169,850              | 2/1/19            | 194,624                 | 97,114                      | (97,114)                           | -                                        | Levy, SA                  |
| 2014B GO Impr. Refund Bonds (Fund 364)     | Grove<br>Argenta Trail Realignment and 47th St<br>& Neighborhood St Reconstruction | 1,735,000            | 1,205,000                  | 514,150              | 2/1/20            | 281,771                 | 294,932                     | 161,550                            | -                                        | Levy, SA                  |
| 2015A GO Impr. Bonds (Fund 365)            | Refund of 2009A (Fund 353), City                                                   | 7,745,000            | 7,345,000                  | 666,350              | 2/1/31            | 502,395                 | 637,068                     | 45,414                             | -                                        | Levy, SA<br>Levy, portion |
| 2016A GO Refund Cap Impr. Bonds (Fund 367) | Hall/Public Safety Remodel/Expansion                                               | 8,515,000            | 8,515,000                  | 246,688              | 2/1/34            | 2,999                   | 600,272                     | -                                  | (200,000)                                | paid by escrow            |
| <b>Total</b>                               |                                                                                    | <b>\$ 41,047,555</b> | <b>\$ 31,567,785</b>       | <b>\$ 11,722,480</b> |                   | <b>\$ 10,835,654</b>    | <b>\$ 2,120,144</b>         | <b>\$ 19,166</b>                   | <b>\$ (200,000)</b>                      |                           |

|                                            |                                                       |                      |                      |                     |        |  |  |  |  |                         |
|--------------------------------------------|-------------------------------------------------------|----------------------|----------------------|---------------------|--------|--|--|--|--|-------------------------|
| 2010A GO Sewer Revenue (Fund 354)          | NWA Sewer System<br>Refund of 2004B (Fund 342), Water | 6,865,000            | 5,970,000            | 438,338             | 2/1/19 |  |  |  |  | NWA Sewer               |
| 2012A GO Utility Revenue Refund (Fund 359) | Revenue<br>Refund of 2006C (Fund 347), Water          | 2,365,000            | 480,000              | 484,800             | 2/1/18 |  |  |  |  | Water                   |
| 2012A GO Utility Revenue Refund (Fund 361) | Revenue<br>Refund of 2007C (Fund 350), Sewer          | 2,950,000            | 1,910,000            | 405,100             | 2/1/22 |  |  |  |  | Water, WCF              |
| 2014B GO Refunding (Fund 363)              | Revenue                                               | 5,015,000            | 4,655,000            | 426,988             | 2/1/29 |  |  |  |  | NWA Sewer               |
| 2015B GO Sewer Revenue (Fund 366)          | NWA Sewer System<br>Refund of 2010A (Fund 354), Sewer | 4,185,000            | 4,025,000            | 361,800             | 2/1/31 |  |  |  |  | NWA Sewer<br>NWA Sewer, |
| 2017A GO Sewer Revenue Refund (Fund 368)   | Revenue                                               | 5,685,000            | 5,685,000            | 159,825             | 2/1/36 |  |  |  |  | paid by escrow          |
|                                            |                                                       | <b>\$ 27,065,000</b> | <b>\$ 22,725,000</b> | <b>\$ 2,276,850</b> |        |  |  |  |  |                         |

| 2017 Debt Service Levies                   | Adjusted Levy<br>Amt |
|--------------------------------------------|----------------------|
| City Share of Assessments                  | \$ 205,074           |
| 2010B GO Impr. Bonds (Fund 355)            | 195,000              |
| 2014B GO Impr. Refund Bonds (Fund 364)     | 456,482              |
| 2015A GO Impr. Bonds (Fund 365)            | 682,482              |
| 2016A GO Refund Cap Impr. Bonds (Fund 367) | 400,272              |
| <b>Total Debt Service Levies</b>           | <b>\$ 1,939,310</b>  |

\* Funding Sources  
 CBF - Closed Bond Fund  
 Levy - Debt Service Levy  
 PIR - Permanent Improvement Revolving Fund  
 SA - Special Assessments  
 WMTD - Watershed Management Taxing District Levy  
 Water - Water Enterprise Fund  
 WCF - Water Connection Fund  
 NWA Sewer - Northwest Area Sewer Enterprise Fund

**CITY OF INVER GROVE HEIGHTS**

**REQUEST FOR COUNCIL ACTION**

**Update on Emerald ash Borer Management Plan**

Meeting Date: September 6, 2017  
 Item Type: Work Study Session  
 Contact: Eric Carlson – 651.450.2587  
 Prepared by: Eric Carlson  
 Reviewed by: Brian Swoboda

**Fiscal/FTE Impact:**

- |                                     |                                    |
|-------------------------------------|------------------------------------|
| <input type="checkbox"/>            | None                               |
| <input type="checkbox"/>            | Amount included in current budget  |
| <input type="checkbox"/>            | Budget amendment requested         |
| <input type="checkbox"/>            | FTE included in current complement |
| <input checked="" type="checkbox"/> | Other                              |

**PURPOSE/ACTION REQUESTED**

Provide direction to staff on the EAB Management Plan, and provide guidance on how to fund the \$38,600 funding gap for completion of the plan.

**SUMMARY**

The EAB Management Plan (attached) was created in 2010 and identified 1,113 EAB trees on City property which are “maintained” and in the public ROW. To date we have removed a total of 447 trees and have 666 trees yet to be removed. We established a proactive 10-year plan to help the City manage the financial and work load implications EAB could/would have in our community.

Since 2010 when EAB was discovered in St. Paul, EAB has been found to be in the following communities in close proximity to Inver Grove Heights: Bloomington, Eagan, Mendota Heights, Apple Valley, West St. Paul and Hastings. EAB has been discovered in all of the counties making up the 7 county metro area with the exception of Carver County. The metro area, along with the SE corner of the State and the Duluth area are all under a quarantine which prohibits the transporting of ash tree debris.

**Managed Public Property Ash Trees (252 trees remain)**

Our approach in managing ash trees on public property has been to remove unhealthy or undesired ash trees and replace them with new trees species. Ash trees that remain today are thought to be in good health and not impacted by EAB. As ash trees deteriorate and become unhealthy they will be removed. In next 2-4 years it is highly likely that EAB will be discovered in Inver Grove Heights and the remaining trees on public property will need to be removed/replaced.

**ROW Ash Trees (414 trees remain)**

Our approach in managing ROW ash trees is to send a letter (copy attached) to property owners with an ash tree in the ROW and offering to remove the tree and stump and provide restoration at City expense. Some property owners have elected to have their ash tree removed while some have elected to keep the tree.

**Unmanaged Public Property Ash Trees (unknown number of trees)**

There are an unknown number of ash trees on public property in wooded areas owned by the City. As EAB enters the City it will become necessary for the City to remove these trees to remove any safety hazards diseased/dying trees present to the public. Funding has not been identified.

**Funding**

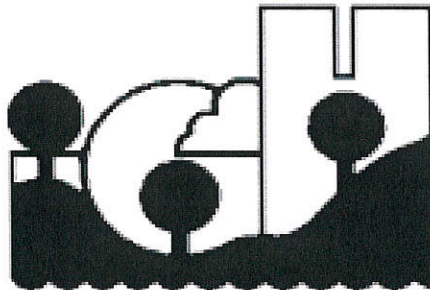
To remove the remaining 666 ash trees it will take approximately \$264,600. Currently there is \$226,000 between future transfers and available cash. We will need an additional \$38,600 (not including inflation) to remove the remaining trees no matter what timeline we establish to do so. We are currently following established “Best Practices” for the management of EAB and our neighboring cities have a same/similar approach to EAB. If the Council chooses amend the EAB Management Plan we will still need to determine how to fund the remaining \$38,600.

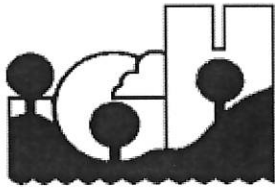
# Emerald Ash Borer Management Plan

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City of Inver Grove Heights

June 2010





## City of Inver Grove Heights Emerald Ash Borer Management Plan

### **Purpose:**

The City will take a proactive approach and spread the physical and fiscal costs associated with the outbreak of Emerald Ash Borer over a 10-year timeframe. The loss of ash trees in Inver Grove Heights will have a devastating effect on home values, quality of life and the environment. Our goal is to buffer that impact in advance by implementing current best arboricultural management activities.

### **Introduction:**

The Emerald Ash Borer (EAB) is a non-native insect that was introduced to North America from Asia. It was discovered in the Detroit, Michigan / Windsor, Ontario area in 2002 and probably arrived in wood packing materials on cargo ships or airplanes. Despite eradication and suppression efforts, EAB has killed over 20 million Ash trees in Michigan, Ohio, Indiana, Illinois, Maryland and Ontario. EAB is a beetle that is smaller than a dime. The adult does very little damage. However, this is not the case with the larvae (immature stage) that feed on the inner bark of Ash trees. This feeding disrupts the tree's ability to transport water and nutrients. Larval feeding takes place over a period of years and eventually kills the infested tree. All species of Ash are susceptible. Because EAB is hard to detect, it can be present for years before an infestation is confirmed. There are currently no known control measures for EAB. This means that it has the potential of killing all of Ash trees throughout the United States and Canada. In Inver Grove Heights there are ash trees which compose the urban tree canopy within the park system, Inver Wood Golf Course, and other public property. There are Ash trees located within the right-of-way (ROW) growing as boulevard trees. There are also a large amount of Ash trees found on public natural areas and private property. It is possible that despite state and federal quarantines of infested regions, EAB may already be established in Inver Grove Heights.

### **Economic Impact:**

Removing and reforesting Ash trees will be a tremendous physical and financial challenge for the City and private property owners. Utilizing a simple formula for removals, stumping and replanting a cost estimate can be determined. For example, consider an average removal cost of \$200, (disposal, stump removal, and restoration) and an average replanting cost of \$200. At these rates, the economic impact of losing 1,113 trees would be about \$329,000.

At this time there are no known federal or state grant programs available to help assist the City in the removal and reforestation activities that will be necessary to combat this infestation.

### **Inform the Public:**

In addition to utilizing TV & newspaper media relations, there are other means whereby the City can disseminate information about EAB. The most accessible are those that the City has direct control over. These include: "*Insights*", our newsletter, our web site, direct mail and cable TV.

The City of Inver Grove Heights must prepare and manage for the arrival of EAB on three fronts:

- Public property (i.e. parks, golf course, City Hall, Fire Stations, Water Treatment Plant etc.)
- Boulevard street trees within the right-of-way
- Private property trees

*City of Inver Grove Heights  
Ash Tree Inventory  
May 2010*

|                        | Good       |            | Fair       |            | Poor       |            | Total        |
|------------------------|------------|------------|------------|------------|------------|------------|--------------|
|                        | Tree Count | Percentage | Tree Count | Percentage | Tree Count | Percentage |              |
| Park (mowed area)      | 368        | 41%        | 33         | 20%        | 11         | 24%        | 412          |
| Inver Wood Golf Course | 39         | 4%         | 2          | 1%         | 0          | -          | 41           |
| City Facilities        | 61         | 7%         | 17         | 11%        | 1          | 2%         | 79           |
| Right-of-way (public)  | 439        | 48%        | 109        | 68%        | 33         | 74         | 581          |
| Private property       | -          | -          | -          | -          | -          | -          | Unknown      |
| <b>Total</b>           | <b>907</b> |            | <b>161</b> |            | <b>45</b>  |            | <b>1,113</b> |

The current evidence from Michigan and Ohio show that once EAB becomes established – it takes about five to ten years to infest and kill the majority of the ash trees in a city.

**Public Property Trees:**

1. The City will not plant any new ash trees on public property.
2. The City shall begin to remove any poor quality trees or trees in fair condition with major defects.
3. The City will continue to cooperate with the Minnesota Department of Agriculture and Minnesota Department of Natural Resources to establish EAB detection trees as needed on city property.
4. Ash trees in wooded areas will be left alone – unless by a bike path or structure and may cause harm if it falls. If it is an early EAB infestation we will be removing infested trees as needed to slow the spread to the community.
5. In mowed areas ash trees will be replaced.

**Right-of-Way Trees:**

1. The City will begin a policy of excluding any new ash trees on public right-of-way – with the recommendation that citizens and businesses discontinue the use of ash in new plantings.
2. The City will remove any boulevard ash tree at citizen request. Based on current City Ordinance (7-1-4), a new tree cannot be placed in the right-of-way.
3. The City will permit residents to chemically treat an ash tree in the public ROW under the conditions of hiring a licensed tree service that is bonded and insured, and that is a State of Minnesota Licensed Commercial Pesticide Applicator using state approved trunk injection pesticides only. By using trunk injections hopefully this reduces pesticide exposure to others and the environment overall. (Note: Chemical treatment would not preclude future removal of said ash tree if deemed necessary.)
4. The City will hire a contractor to begin to remove 10% of ash trees each year beginning with poor and fair quality trees. The removal shall include the complete removal of the tree, stump and ground restoration. All costs will be borne by the City of Inver Grove Heights.
5. Trees removed from the ROW will not be replaced.

**Trees on Private Property:**

1. There are many thousands of ash trees, large and small, on private property in Inver Grove Heights. No reliable inventory exists, and ash densities vary by neighborhood.
2. Property owners are urged to monitor for the EAB.
3. City of Inver Grove Heights Ordinance, Chapter 8 Diseased Trees, will be updated to reflect the Emerald Ash Borer threat. The same parameters concerning Dutch Elm Disease and Oak wilt are appropriate measures to slow the spread of EAB.
4. It would be prudent for residents to establish a relationship with an ISA Certified Arborist now in the event that ash evaluation or removal is desired. When residents call the City with questions they will be encouraged to consult with a ISA Certified Arborist that is insured and bonded. City staff will not inspect trees on private property.
5. The City also encourages residents to replace trees lost with species appropriate for the site, or to plant new trees in advance of EAB infestation and ash removal as a way of tree canopy cover and lessening the large economic and environmental impact of the Emerald Ash Borer.
6. The City will not treat or dispose of any trees found on private property.

**Ordinances and Policies:**

The City has Ordinances and policies that affect and outline what actions the City can take to manage diseased trees. Ordinance revisions will be recommended to the City Council as appropriate to address the infestation of EAB.

**Title 5 Chapter 8**

The diseased tree ordinance will be updated as necessary to include EAB.

**Title 7 Chapter 1**

Under current City Ordinance, trees are not permitted within 5' of the public ROW.

**Development Plan Approval Process**

Future approvals of development/redevelopment will include a condition stating that no ash trees shall be allowed as a condition of approval.

**Structured Removal Plan:**

The City will adopt a proactive "Structured Removal Plan" of ash trees, including those in decline, and that meets a set percentage of ash in anticipation of the larger loss of the entire ash population. The intent is to hopefully slow the spread of EAB by reducing host trees, thus, spreading out management costs over several years by avoiding a "spike" in diseased and dangerous trees.

**Disposal:**

The probable loss of thousands of ash trees creates several challenges for the City in regards to public trees as well as residents and commercial tree services dealing with private property trees.

In the early stages of infestation, care to slow down the spread of EAB is paramount not only for Inver Grove Heights, but to other communities and the state.

The most critical period for movement of confirmed EAB ash trees is the months of May - July. This is the period where adult beetles emerge from trees, begin feeding on foliage, move to even more trees, and lay their eggs. During this period, it is best to leave these trees standing and not chance the possible spread of EAB by transporting beetle infested wood to other areas. After this period, from about August 1<sup>st</sup> to April 30<sup>th</sup> each year, EAB trees can be removed and transported so long as they are promptly chipped to the required dimensions, less than 1"x1"x1" in any one dimension, effectively killing any EAB larvae.

The City will explore emergency marshalling yard(s)—suitable for on-site tub grinding--within areas of EAB confirmed trees that need to be removed in response to an emergency, such as clean up of a wind storm during the months when beetles are active. These yard(s) would be used to process all wood in the area, including public, and private from property owners and commercial tree services.

**Reforestation:**

The future expected loss of ROW, public and open space ash trees will require a massive reforestation effort. The benefits trees provide is broadly understood and includes cleaning our air, cooling our atmosphere, saving energy through shade and wind breaks, and making our city safer and more pleasant. Re-planting lost trees may be the most important part of the management plan because it will keep Inver Grove Heights a livable city for future generations.

One strategy to increase the number of new trees planted is to choose less expensive 1 ½ to 1 ¾ inch, bare root stock. This is becoming common practice in many communities. The loss of ash trees due to EAB will require an infusion of tree planting money.

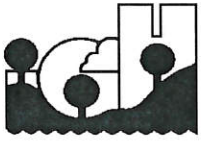
**Links to Websites with EAB Information:**

- [Minnesota Department of Agriculture](#)
- [University of Minnesota Department of Forest Resources](#)
- [Emerald Ash Borer Web site](#)

**Projected Budget Cost (Public):**

*City of Inver Grove Heights  
Ash Tree Management  
Estimated Costs  
May 2010*

|                        | <b>Trees</b> | <b>Removal<br/>@<br/>\$200/tree</b> | <b>Replacement<br/>@<br/>\$200/tree</b> | <b>Total</b>     |
|------------------------|--------------|-------------------------------------|-----------------------------------------|------------------|
| Park (mowed area)      | 412          | \$82,400                            | \$82,400                                | <b>\$164,800</b> |
| Inver Wood Golf Course | 41           | \$8,200                             | \$8,200                                 | <b>\$16,400</b>  |
| City Facilities        | 79           | \$15,800                            | \$15,800                                | <b>\$31,600</b>  |
| Right-of-way (public)  | 581          | \$116,200                           | NA                                      | <b>\$116,200</b> |
| <b>Total</b>           | <b>1,113</b> | <b>\$222,600</b>                    | <b>\$106,400</b>                        | <b>\$329,000</b> |



August 2017

Resident  
Address  
Inver Grove Heights MN 55077

**Subject: Ash Trees in the Public Right-of-Way**

The Emerald Ash Borer (EAB) is an invasive beetle that is making its way across Minnesota infecting and killing ash trees. At this time, the confirmed infestation locations that are closest to the City of Inver Grove Heights are in St. Paul and Eagan. The City of Inver Grove Heights adopted an EAB Management Plan in 2010 which details how we will manage EAB. As a part of the plan, the city has begun reducing its ash tree population on city-owned property. It is our goal to remove as many ash trees as the budget allows over the next 10 years. This will help slow the spread of EAB and defer costs of removals over time. More information regarding EAB can be found on the city web site at [www.invergroveheights.org](http://www.invergroveheights.org).

You are receiving this letter because we have determined that your property has an ash tree located within the city-owned public right-of-way\*. At this time, we are offering several options to help fight EAB and continue efforts towards our management plan. Please read each option carefully, and if you should have any questions please feel free to call or email us.

*\*The city owned right-of-way is the area that contains the public streets and public utilities. The right-of-way typically extends 10 to 15 feet behind the back of curb.*

**Option A**

Residents can request that the city remove an ash tree at city expense. We will inspect the tree to confirm that it is an ash that is eligible for removal. The tree will be added to the list of trees approved for removal. We will hire a contractor to remove a certain number of trees, remove the stumps and spread black dirt and grass seed at city expense, based on annual budget availability. Contact Lissa Kramer at 651-450-4309 or email her at [lkramer@invergroveheights.org](mailto:lkramer@invergroveheights.org) to schedule an inspection for possible ash tree removal. **Request for removal will be on a first come first serve basis. Calls must be received no later than September 15<sup>th</sup>, 2017.**

**Option B**

Residents can elect to treat ash trees found in the right-of-way adjacent to their private property **at their own expense** by consulting with a certified arborist. The city will not treat any ash trees found in the right-of-way. Should the ash tree become diseased or die, the city will schedule for its removal, remove the stump and spread black dirt and grass seed at city expense, based on annual budget availability.

**Option C**

Residents can wait until the ash tree has become infected and dies. At this time, the tree will be removed and properly disposed of by the city. We will schedule for its removal, remove the stump and spread black dirt and grass seed at city expense, based on annual budget availability. In this case, the city will make the determination and inform property owner that the ash tree will be removed at city expense, prior to removal.

**Ash Trees on Private Property**

Residents should consult a certified arborist for treatment options. The city will not treat or dispose of any ash trees found on private property. Unfortunately, the city does not have the resources to provide individual advice to property owners.

**\*\*The city will not replace the removed ash tree and no new tree can be planted in the right-of-way by the property owner.**

## CITY OF INVER GROVE HEIGHTS

## REQUEST FOR COUNCIL ACTION

**Arbor Pointe PUD Shared Street Light System**

Meeting Date: September 6, 2017  
 Item Type: Worksession  
 Contact: Scott D. Thureen, 651-450-2571  
 Prepared by: Scott D. Thureen, Public Works Director  
 Reviewed by: 

**Fiscal/FTE Impact:**

- ☐ None  
☐ Amount included in current budget  
☐ Budget amendment requested  
☐ FTE included in current complement  
☐ New FTE requested – N/A  
☐ Other

**SUMMARY**

The City and the Arbor Pointe Master Association (APMA) share responsibility for the street lighting system along Broderick Boulevard, Brooks Boulevard, Cahill Avenue and Concord Boulevard within the Arbor Pointe PUD boundary (see attached map). That system of 63 street lights varies in age from 22 to 24 years. The street lights have 150 watt or 250 watt shoebox-style fixtures on painted steel poles. When the system was originally installed, the underground wiring was direct-buried with no conduit. The City has had many issues with the wiring system over the years.

Last year, the property manager for the APMA approached the City with a request to consider replacement of the system. Nine of the 33 poles the APMA is responsible for were corroding and they desired to replace them. In addition, they wanted to convert the luminaires from high pressure sodium to LED. The conversion could not happen unless the City would agree to convert the 30 lights in the system that it is responsible for, because the lights for the APMA and the City share meters.

At that time, there was also ongoing discussion concerning LED lighting and concerns over possible negative effects on people living near the lights. Since then, manufacturers have made changes to the products to address the concerns. In addition, Xcel Energy initiated a program to convert the street lights in its system to LED. All of the street lights with cobra head or shoe-box style fixtures were converted in Inver Grove Heights last year. I am aware of only one complaint that was received concerning the change.

City staff requested a cost estimate from Xcel for replacing the system. They provided four options (attached). The options provide for different combinations of payment method and pole type. The two payment options are the Standard Service Underground Rate and the Pre-Pay Option. The former costs much less than the latter initially, but much more for monthly operations and maintenance (O & M) charges for the same type of pole (30-foot-high direct bury fiberglass or aluminum). Over a 25-year period (assuming the current monthly O & M rate), the Standard Service Underground Rate with direct-bury fiberglass poles would be the least costly.

The APMA and the City would be responsible for the cost to remove all of the existing lighting system. Table 1 compares the cost of the four options (Note: it assumed 64 lights instead of the actual number, 63).

TABLE 1

| Installation Payment Option <sup>(1)</sup> | Estimated Initial Cost | Current Monthly O & M Rate Per Luminaire <sup>(2)</sup> | Estimated 25-Year O & M Cost | Estimated Cost to Remove Existing System | Total Estimated 25-Year Cost |
|--------------------------------------------|------------------------|---------------------------------------------------------|------------------------------|------------------------------------------|------------------------------|
| 1A                                         | \$267,847              | \$18.92                                                 | \$363,264                    | \$64,122                                 | \$695,233                    |
| 1B                                         | \$308,452              | \$18.92                                                 | \$363,264                    | \$64,122                                 | \$735,838                    |
| 2A                                         | \$571,093              | \$4.89                                                  | \$93,880                     | \$64,122                                 | \$729,095                    |
| 2B                                         | \$760,235              | \$4.89                                                  | \$93,880                     | \$64,122                                 | \$918,237                    |

<sup>(1)</sup>1 = Standard Service Underground Rate

2 = Pre-Pay Option

A = Direct-bury Fiberglass Poles

B = Base-mounted Aluminum Poles

<sup>(2)</sup>The current system uses two different wattage luminaires (150 watt and 250 watt). The Xcel estimate assumes LED replacements for 150 watt luminaires. The monthly O & M cost per luminaire for 250 watt replacements would be \$21.87. The City would need to determine if the lower wattage luminaires would be adequate (i.e., provide the desired level of lighting).

The City's share of the estimated initial cost would range from:

$$30/63 (\$267,847 + \$64,122) = \$158,081$$

$$30/63 (\$760,235 + \$64,122) = \$392,551$$

The City's estimated annual O & M cost (at current rates) would be either:

$$30 \text{ lights } (\$18.92/\text{light/month})(12 \text{ months}) = \$6,812$$

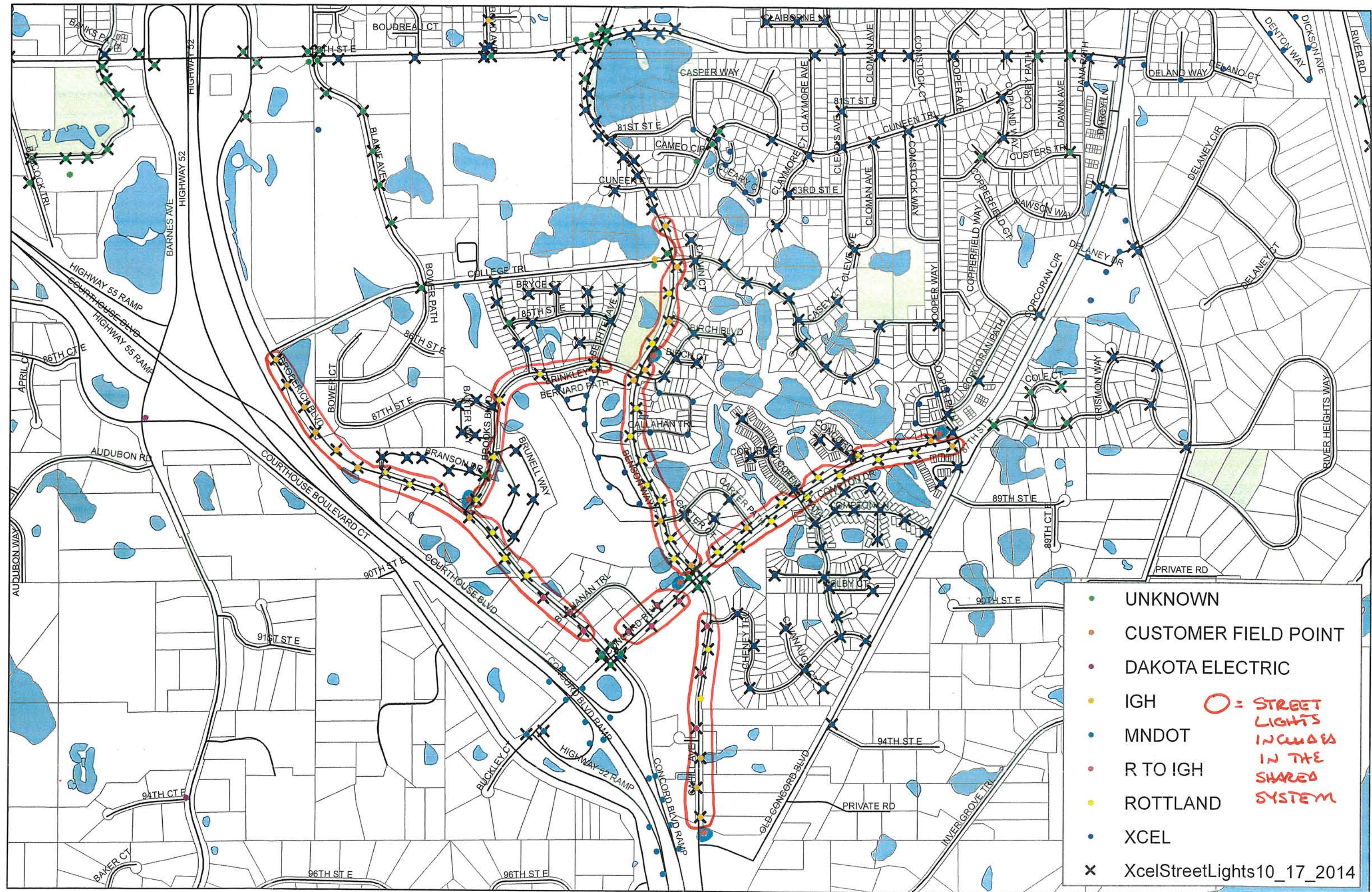
$$30 \text{ lights } (\$4.89/\text{light/month})(12 \text{ months}) = \$1,761$$

The property manager for the APMA has indicated that the Board prefers Option 1A, but that it would accept Option 1B if that was desired by the City.

If the Council desires to proceed with a project, a feasibility study would need to be authorized and a funding source for the system replacement would need to be determined.

SDT/kf

Attachments: Map of shared system  
Xcel cost estimate



## Scott Thureen

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**From:** Adesoro, Angela M <angela.m.adesoro@xcelenergy.com>  
**Sent:** Monday, May 22, 2017 2:23 PM  
**To:** Scott Thureen  
**Cc:** Erickson, Damon G  
**Subject:** Re: Cost estimate for replacing street lighting system in Arbor Pointe (Inver Grove Heights) (Cost Information Provided)  
**Attachments:** MN Rate Book Rate Code A30 effective 05-08-16.pdf; MN Rate Book Rules for Application effective 11-01-15.pdf

Good Afternoon Scott – Below is the cost to install streetlights at Broderick, Brooks, Cahill, and Concord. This fixture and pole combination can be installed under either our Standard Service Underground or Pre-Pay Option. The cost is also shown for direct buried fiberglass poles or base mounted aluminum poles. We used direct buried fiberglass poles on Cahill just north of this project with our shoebox fixtures.

If you have any questions please let me know. Thank you.

1. The Standard Service Underground option upfront installation cost is - **\$267,847.00**.  
The monthly standard service underground rate (A30) 50-75W LED per luminaire is - **\$18.92**.  
The monthly Standard Service Underground rate includes electricity and maintenance for as long as the customer requests.  
Install 64-50-75W LED (6,000 Lumens) cobra fixtures on 30' direct buried fiberglass poles.  
Install by direct bore approx. 15,400' of #6 AL DX in 1½" conduit.  
Any existing customer owned streetlights which are no longer needed are to be removed by the customer and is not part of this bid.  
Restoration is not included.
2. The Standard Service Underground option upfront installation cost is - **\$308,452.00**.  
The monthly standard service underground rate (A30) 50-75W LED per luminaire is - **\$18.92**.  
The monthly Standard Service Underground rate includes electricity and maintenance for as long as the customer requests.  
Install 64-50-75W LED (6,000 Lumens) cobra fixtures on 30' base mounted aluminum poles.  
Install by direct bore approx. 15,400' of #6 CU wires in 1½" conduit.  
Any existing customer owned streetlights which are no longer needed are to be removed by the customer and is not part of this bid.  
Restoration is not included.
3. The Pre-Pay Option upfront installation cost is - **\$571,092.60**.  
The monthly pre-pay option rate (A30) 50-75W LED per luminaire is - **\$4.89**.  
The monthly Pre-Pay Option rate includes electricity and maintenance for 25 years from installation.  
Install 64-50-75W LED (6,000 Lumens) cobra fixtures on 30' direct buried fiberglass poles.  
Install by direct bore approx. 15,400' of #6 AL DX in 1½" conduit.  
Any existing customer owned streetlights which are no longer needed are to be removed by the customer and is not part of this bid.  
Restoration is not included.
4. The Pre-Pay Option upfront installation cost is - **\$760,234.80**.  
The monthly pre-pay option rate (A30) 50-75W LED per luminaire is - **\$4.89**.  
The monthly Pre-Pay Option rate includes electricity and maintenance for 25 years from installation.

Install 64-50-75W LED (6,000 Lumens) cobra fixtures on 30' base mounted aluminum poles.  
Install by direct bore approx. 15,400' of #6 CU wires in 1½" conduit.  
Any existing customer owned streetlights which are no longer needed are to be removed by the customer and is not part of this bid.  
Restoration is not included.

**Angela Adesoro**

**Xcel Energy | Responsible By Nature**

Project Coordinator, Outdoor Lighting

825 Rice Street, St Paul, MN 55117

P: 651.229.2255 F: 651.229.2596

E: [angela.m.adesoro@xcelenergy.com](mailto:angela.m.adesoro@xcelenergy.com)

CITY OF INVER GROVE HEIGHTS

REQUEST FOR COUNCIL ACTION

**Pavement Management Program (PMP) Discussion**

Meeting Date: September 6, 2017  
 Item Type: Worksession  
 Contact: Scott D. Thureen, 651.450.2571  
 Prepared by: Scott D. Thureen, Public Works Director  
 Reviewed by: 

**Fiscal/FTE Impact:**

- ☐ None  
☐ Amount included in current budget  
☐ Budget amendment requested  
☐ FTE included in current complement  
☐ New FTE requested – N/A  
☐ Other:

**PURPOSE/ACTION REQUESTED**

Discuss PMP challenges and provide direction to staff with regard to programmatic changes.

**Introduction**

The issue of funding for the Pavement Management Program (PMP) was the top priority for the Public Works Department in the presentation to the City Council in April of this year. As noted in that presentation, approximately 16 percent of the existing City street system has a marginal condition rating and approximately 40 percent of the existing street system has a poor condition rating (see Exhibit 1). Streets with a marginal rating are potential mill and overlay candidates, and streets with a poor rating are reconstruction candidates.

The results from the latest update of the ICON rating for the entire street system, presented for the urban street system and the rural street system, are shown below:

|              | Urban Lane Miles | Rural Lane Miles |
|--------------|------------------|------------------|
| Good         | 114.6            | 17.6             |
| Marginal     | 44.5             | 4.9              |
| Poor         | 59.4             | 60.5             |
| <b>Total</b> | <b>218.5</b>     | <b>83.0</b>      |

In 2013, geotechnical testing of a sampling of streets that the ICON program identified for a mill and overlay over the next five years showed that many needed to be reconstructed. The level of pavement deterioration and the condition of the underlying soils ruled out the use of a mill and overlay.

**History of the PMP**

- Pavement Management Program (PMP) adopted in 2001 with a goal of keeping the street system Pavement Condition Index (PCI) value at or above 70, on a 100-point system (see Exhibit 2).
- Prior maintenance program consisted of crackseals, sealcoats, and one neighborhood project that included mill and overlay and reconstruction.
- Initial funding projection called for an annual City contribution of \$1,250,000.

- Annual funding started at \$200,000 and increased to \$1,200,000 by 2007.
- City funding was reduced to \$500,000 in 2013.
- City funding was increased to \$1,200,000 in 2015.
- City funding was increased to \$1,400,000 in 2016.
- Average annual total cost of all PMP projects for 2005-2016 was \$3,663,899.

### **Future Needs**

The street system size (currently about 301 lane miles) is expected to increase by 20 to 25 percent by the time the City is fully developed.

The 2017 update of the 30-year projected PMP needs resulted in projected average annual funding need of \$11.3 million (see Exhibit 3). This is a significant increase from the estimate presented in the 2013 update that projected an average annual funding need of \$7,500,000. While the model results are only a projection, the trend that they show is accurate. Exhibits 4 and 5 show the projection for the urban street system and the rural street system separately.

Current funding sources for PMP projects include an annual transfer from the General Fund of \$1,665,000; an annual allocation of Municipal State Aid (MSA) Funds of \$1,568,000 for work done on MSA streets (or the City's share of costs for work on County State Aid Highways); and special assessments. The current plan for use of the annual MSA allocation results in no MSA funds being available for the PMP until 2021.

### **Issues**

In recent years, two issues have arisen with regard to funding PMP projects. First, the recommended assessment amount determined from a benefit analysis by a property appraiser has been far below the assessment amount called for in the City's assessment policy. Second, even with a recommendation of the lower recommended assessment amount in the benefit analysis, there has been strong resistance to the amount by residents, resulting in a final assessment amount that was reduced further. This is creating a greater funding problem.

Staff have taken steps to reduce the PMP project cost; and thus, the assessments. When assembling a funding package for a PMP project, the cost for any water or sanitary sewer work is placed in a separate project and funded from the Water Fund and the Sewer Fund.

At the August 14, 2017 public hearing to consider franchise fees, a resident presented the idea of funding the drainage-related portion of the reconstruction project costs using the Storm Water Utility Fund. The goal was to reduce special assessments for PMP projects.

Their idea follows the aforementioned practice of moving all water and sanitary sewer work associated with a reconstruction project to a separate project, funded from the respective utilities. This was presented as a suggested use for Storm Water Utility Funds at the time the City Council was deciding whether or not to establish a Storm Water Utility. Unfortunately, the current fees for the utility would need to be quadrupled to cover our current operating costs, maintenance/repair projects on the existing storm water management system and assist with funding the drainage component of PMP projects.

The portion of the project costs covered by special assessments needs to be held as close to the policy amount as possible if we intend to stop the continuing decline in the street system's condition. The PMP was originally adopted because, if followed, it would result in a lower life-cycle cost for the street system (the analysis estimated a 10- to 15-percent savings). For various reasons, the necessary funding level has not been attained, and the overall condition of the City's street system continues to decline.

### **Potential Program Changes**

While the increase in funding from adoption of a franchise fee would help the program, we may want to consider some additional programmatic changes to address the large number of streets that are in poor condition.

In 2013, we experimented with what we call "broad area patching". We were trying to find a quicker, more effective method of dealing with rural cross-section streets that were requiring multiple trips by maintenance crews each year to patch potholes and bad pavement areas. It was also hoped that broad area patching would serve as a stop-gap and provide four or five years of additional service life; allowing us to focus the PMP on other areas of the City where broad area patching was not an option. We modified our process through the first two years of the broad area patching program to increase the thickness of the patch. Now, we feel that we can extend the service life of broad area patching streets by seven or more years. The current 2018 budget request asks for an additional \$30,000 to purchase bituminous mix for the portion of the broad area patching program performed by City staff.

This summer, a resident in one of the neighborhoods where we installed a broad area patch voiced a concern over the cost effectiveness of having City crews do the work. They presented calculations that showed it would be cheaper to hire a contractor to do the work. The cost for the City staff and equipment is a budget expense regardless of what the staff do. So, the matter becomes an issue of resource allocation. With the current budget, we accomplish more broad area patching if our crew does a portion of the work. We feel that keeping as much of the street mileage as possible in reasonable condition is a high priority. If the budget for contract work could be increased, so we could accomplish the same amount of broad area patching each year, we would gladly redirect our crews to address other tasks that are not being accomplished as soon as desired due to the focus on patching.

The contract cost for broad area patching is approximately \$0.80 per square feet of street surface. A rural reconstruction project would cost approximately \$4.00 per square feet of street surface. The broad area patching would reduce the cost of the rural reconstruction because the material used for the patching could be recycled in place as part of the reconstruction project. In effect, the broad area patching is subsidizing rural street reconstruction because the City is paying for more of the material that will be used when the streets are finally reconstructed. This should be recognized when there are requests to reduce assessments for rural reconstruction projects on streets that receive broad area patching.

An additional change that could be considered is adding complete removal and replacement of the bituminous pavement to our list of PMP options. If a geotechnical analysis showed that the material below the pavement was adequate, this method would provide a 20- to 25-year life for some of the pavement that is in too poor a condition to mill and overlay. We would need to conduct borings on about 70 lane miles of streets to assess the viability of this option. The benefit of using this option would be providing a new street surface at less than half the cost of a full reconstruction. While it would increase the life cycle cost for a street, it would allow us to improve more lane miles each year with the funding currently provided.

Our current per-square-foot of street surface cost estimate for each practice is shown below:

|                                                   |         |
|---------------------------------------------------|---------|
| Broad area patching                               | \$0.80  |
| Rural reconstruction                              | \$4.00  |
| Mill and overlay                                  | \$2.70  |
| Urban full depth pavement removal and replacement | \$4.55  |
| Urban partial urban reconstruction                | \$9.10  |
| Urban full reconstruction                         | \$12.90 |

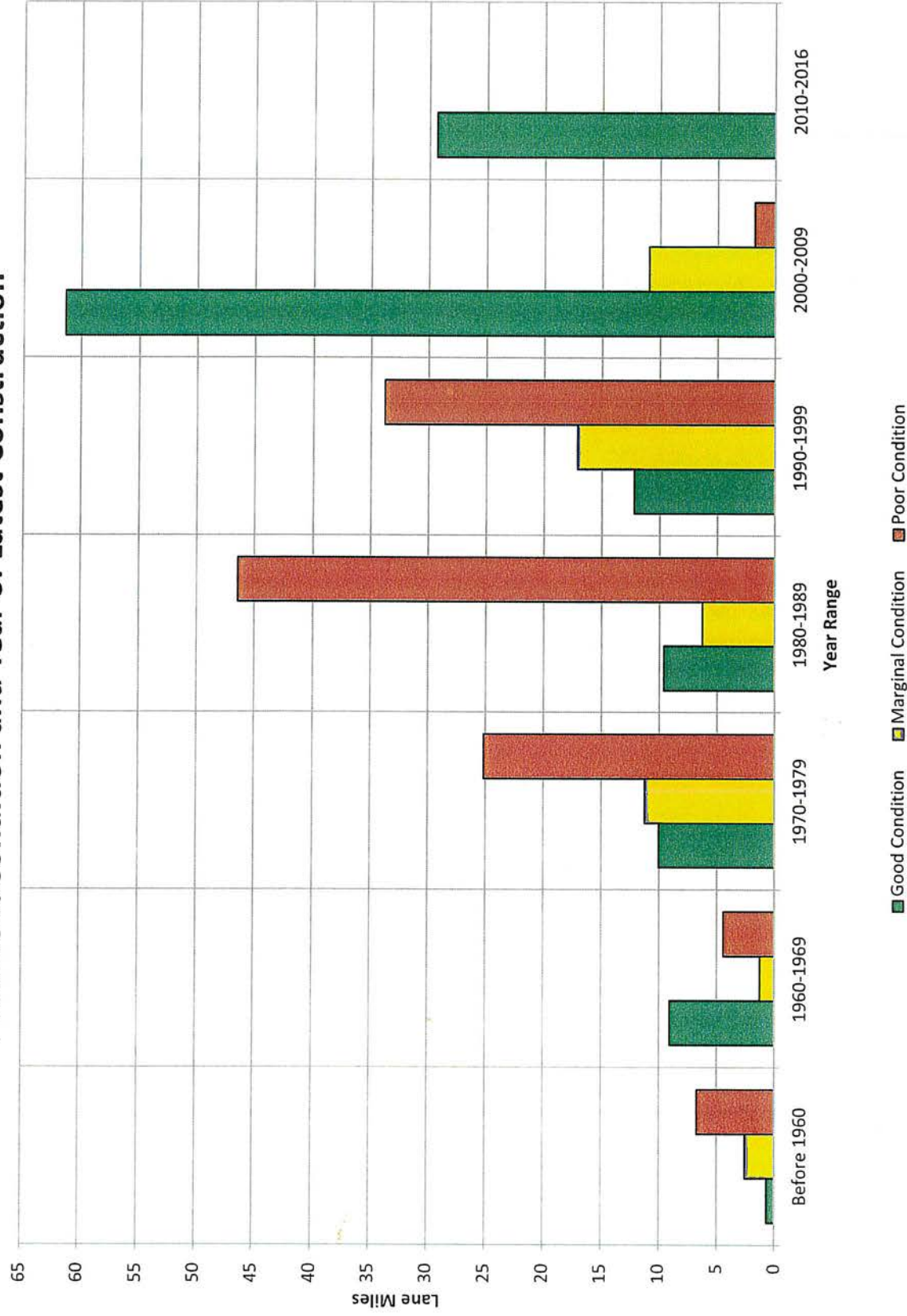
Staff requests Council direction with regard to the use of broad area patching and with regard to preparing a request for proposal for geotechnical services to assess the viability of complete bituminous pavement removal and replacement versus a complete reconstruction. This information will allow staff to develop a plan that considers maximizing the number of lane miles of streets addressed by the PMP annually.

SDT/kf

Attachments: Exhibits 1 through 5

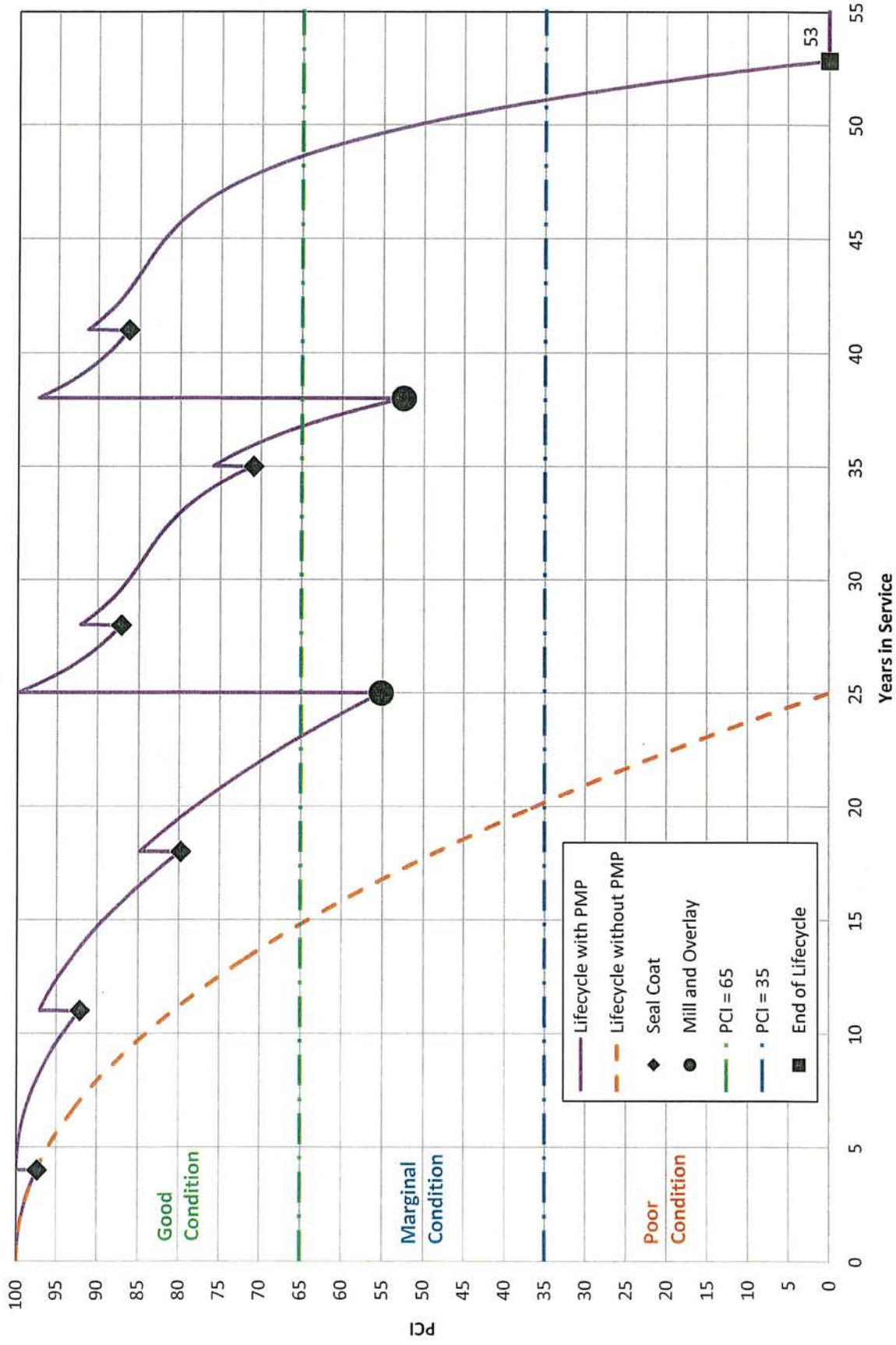
# Pavement Condition and Year of Latest Construction

DATE: DECEMBER 27, 2016

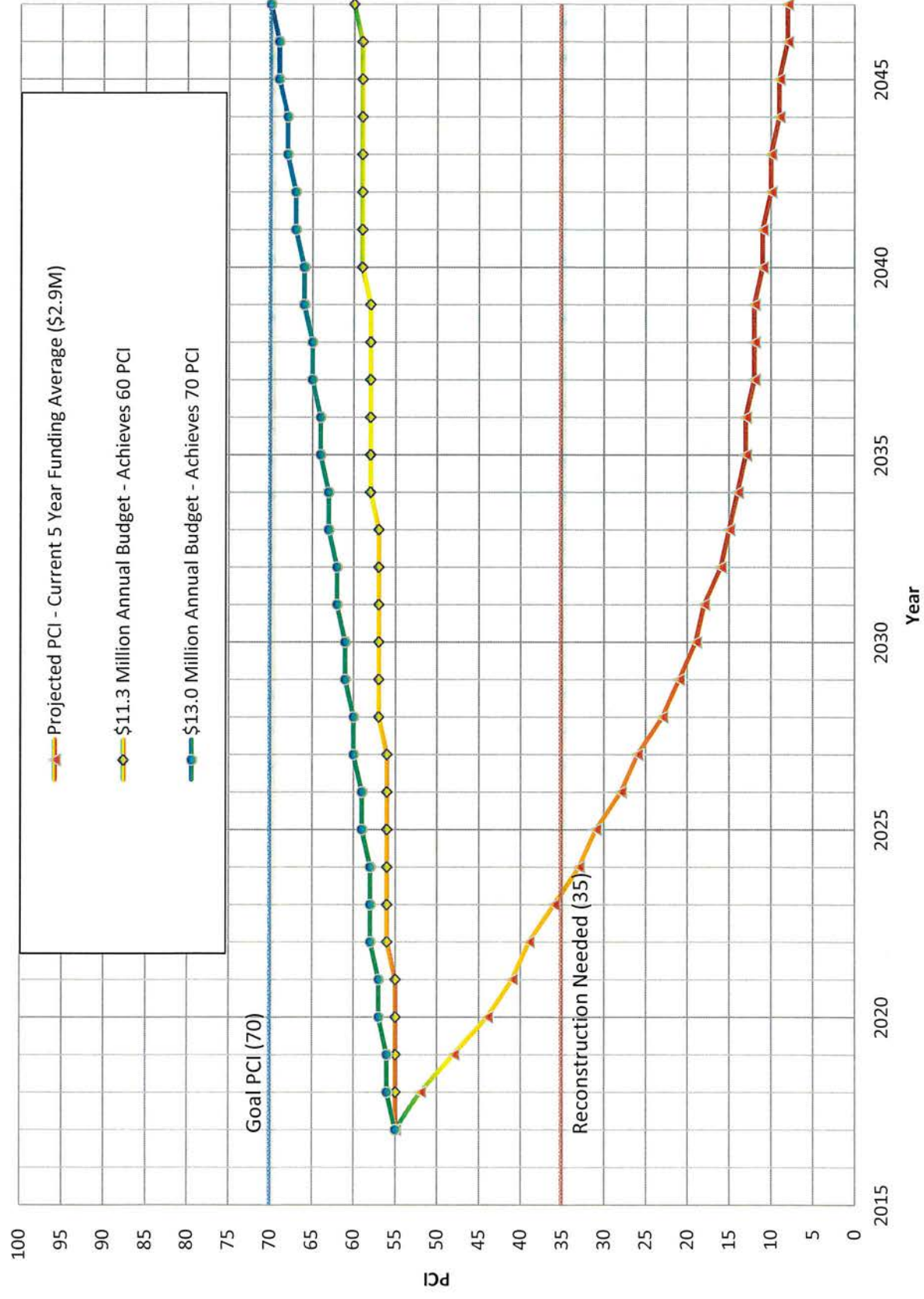


# PMP Lifecycle Analysis for Urban Street

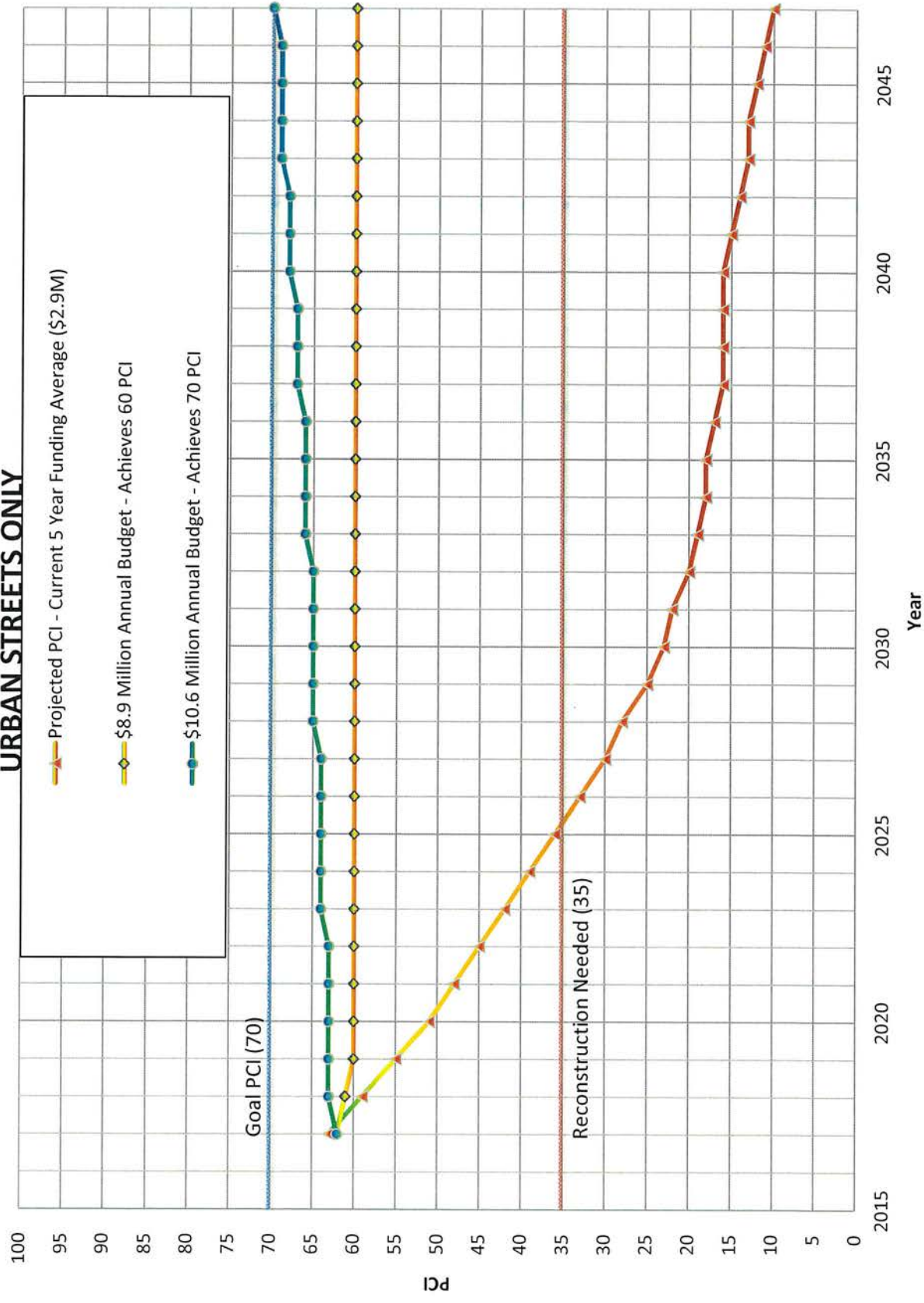
DATE: JANUARY 6, 2016



# PAVEMENT CONDITION INDEX (PCI) FUTURE PROJECTIONS



# PAVEMENT CONDITION INDEX (PCI) FUTURE PROJECTIONS URBAN STREETS ONLY



# PAVEMENT CONDITION INDEX (PCI) FUTURE PROJECTIONS

## RURAL STREETS ONLY

